

May 11, 2020

The Honorable Robert Menendez United States Senate 528 Hart Senate Office Building Washington, D.C. 20510

## Dear Senator Menendez:

On behalf of the Carbon Capture Coalition's over 75 conservation, environmental and clean energy organizations, energy, industrial and technology companies, and labor unions, thank you for requesting a review by the Internal Revenue Service (IRS) Inspector General (IG) of auditing and enforcement of claims for the Section 45Q tax credit.

We support your efforts to ensure integrity in the 45Q program, especially as the IRS finalizes rules to implement recent congressional reforms to the program. Economywide deployment of carbon capture, transport, use, removal and geologic storage is essential to meeting midcentury climate goals and, as the cornerstone federal policy for incentivizing that deployment, it is imperative that policymakers and the public have faith in the accounting undertaken by taxpayers to claim the 45Q credit.

Toward that end, NGOs and companies in the Coalition worked for months to reach agreement on robust transparency and accountability <u>recommendations</u> submitted to Treasury and the IRS in June 2019. The Coalition's recommendations affirm Subpart RR rule of the federal Greenhouse Gas Reporting Program, the U.S. Environmental Protection Agency's (EPA) existing method for monitoring, reporting and verification (MRV) that the IRS currently requires to demonstrate secure geologic storage and claim the 45Q tax credit. Our comments also recommend an equivalent MRV program option based on a recent international ISO standard for secure geologic storage of carbon dioxide (CO<sub>2</sub>) that, when combined with transparency and accountability provisions, can provide for the demonstration of secure geologic storage, as does EPA's Subpart RR reporting program.

Then, on March 5, 2020, the Coalition <u>wrote</u> to Treasury Secretary Mnuchin and IRS Commissioner Rettig, urging them to adopt our transparency and accountability recommendations and to safeguard the integrity of 45Q tax credit accounting in the IRS' forthcoming rule.

The Coalition also supports your call for continued enforcement. Fortunately, the IG's findings reveal that the system is working—the IRS has disallowed noncompliant credits revealed during its audits, beginning enforcement as early as 2012. IRS leadership should be encouraged to sustain these auditing and enforcement actions and to continue to disallow credits for those instances in which MRV requirements have not been met.

Finally, the Coalition respectfully disagrees with your call to suspend the claiming of 45Q credits for geologic storage of  $CO_2$  through enhanced oil recovery. This would penalize those companies that followed the rules in the past, as well as those currently developing new projects under the revamped

45Q program. Instead, we believe that the best way to address the IG's findings is through robust enforcement of existing requirements and establishment of rigorous standards moving forward. As you know, Congress reformed and expanded the 45Q program with passage of legislation in February 2018 that garnered unprecedented bipartisan support for federal energy and climate policy. It is our understanding that few credits have even been claimed at this point under the revamped program. With most eligible projects still under development, there is ample time to identify and undertake further enforcement against bad actors who wrongly claimed credits previously, as well as to implement robust MRV standards for credits claimed under the reformed program. The path forward is more sunlight, sustained auditing and enforcement by IRS, and continued oversight by you and your colleagues in Congress.

We commend and thank you again for prioritizing the integrity of the 45Q program. Please let us know if we can provide any further information.

Sincerely,

Brad Crabtree

Director

**Carbon Capture Coalition** 

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## **Coalition Participants:**

Accelergy AFL-CIO Air Liquide Air Products AK Steel

American Carbon Registry

ArcelorMittal Arch Coal

Archer Daniels Midland Co.

Baker Hughes

**Bipartisan Policy Center** 

Action

Capital Power Carbon180

Carbon Wrangler LLC

Center for Climate and Energy

Solutions

Citizens for Responsible Energy Solutions Forum Clean Air Task Force

ClearPath

Conestoga Energy Partners

Core Energy LLC DTE Energy

**EBR Development LLC** 

Elysian Ventures EnergyBlue Project

**Energy Innovation Reform** 

Project

Glenrock Energy
Great River Energy
Greene Street Capital

Impact Natural Resources LLC

ION Engineering LLC

International Brotherhood of

Boilermakers

International Brotherhood of

Electrical Workers
Jackson Hole Center for

**Global Affairs** 

Jupiter Oxygen Corporation Lake Charles Methanol

LanzaTech Linde LLC

Mitsubishi Heavy Industries

America, Inc.

National Audubon Society National Farmers Union National Wildlife Federation

**NET Power** 

New Steel International, Inc.

NRG Energy Occidental Pacific Ethanol Peabody

**Prairie State Generating** 

Company Praxair, Inc. Shell

SMART Transportation
Division (of the Sheet Metal,
Air, Rail and Transportation

Workers)

**Summit Power Group** 

Svante

The Nature Conservancy

Third Way

Thunderbolt Clean Energy LLC United Mine Workers of

America

United Steel Workers Utility Workers Union of

America White Energy

**Wyoming Outdoor Council** 

## **Coalition Observers:**

Cornerpost CO2 LLC

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Institute, University of
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Growth Energy
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Melzer Consulting
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School of Energy Resources, University of Wyoming Systems International | The ZEROS Project Tellus Operating Group World Resources Institute