

**[DISCUSSION DRAFT]**115TH CONGRESS  
1ST SESSION**H. R.** \_\_\_\_\_

To amend the Foreign Intelligence Surveillance Act of 1978 to clarify and improve the procedures and accountability for authorizing certain acquisitions of foreign intelligence, to extend title VII of such Act, to ensure that the barriers to sharing critical foreign intelligence among the intelligence community that existed before September 11, 2001, are not reimposed, and for other purposes.

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**IN THE HOUSE OF REPRESENTATIVES**

M\_\_\_\_ introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_

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**A BILL**

To amend the Foreign Intelligence Surveillance Act of 1978 to clarify and improve the procedures and accountability for authorizing certain acquisitions of foreign intelligence, to extend title VII of such Act, to ensure that the barriers to sharing critical foreign intelligence among the intelligence community that existed before September 11, 2001, are not reimposed, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Uniting and Strengthening American Liberty Act of  
4 2017” or the “USA Liberty Act of 2017”.

5 (b) TABLE OF CONTENTS.—The table of contents for  
6 this Act is as follows:

Sec. 1. Short title; table of contents.

**TITLE I—FOREIGN INTELLIGENCE SURVEILLANCE AND  
ACCOUNTABILITY**

Sec. 101. Court orders and protection of incidentally collected United States  
person communications.

Sec. 102. Limitation on collection and improvements to targeting procedures  
and minimization procedures.

Sec. 103. Publication of minimization procedures under section 702.

Sec. 104. Appointment of amicus curiae for annual certifications.

Sec. 105. Increased accountability on incidentally collected communications.

Sec. 106. Semiannual reports on certain queries by Federal Bureau of Inves-  
tigation.

Sec. 107. Additional reporting requirements.

Sec. 108. Sense of Congress on purpose of section 702 and respecting foreign  
nationals.

**TITLE II—SAFEGUARDS AND OVERSIGHT OF PRIVACY AND CIVIL  
LIBERTIES**

Sec. 201. Limitation on retention of certain data.

Sec. 202. Improvements to Privacy and Civil Liberties Oversight Board.

Sec. 203. Privacy and civil liberties officers.

Sec. 204. Whistleblower protections for contractors of the intelligence commu-  
nity.

**TITLE III—EXTENSION OF AUTHORITIES, INCREASED  
PENALTIES, REPORTS, AND OTHER MATTERS**

Sec. 301. Extension of title VII of FISA.

Sec. 302. Penalties for unauthorized removal and retention of classified docu-  
ments or material.

Sec. 303. Comptroller General study on unauthorized disclosures and the classi-  
fication system.

Sec. 304. Sense of Congress on information sharing among intelligence commu-  
nity to protect national security.

Sec. 305. Sense of Congress on combating terrorism.

Sec. 306. Technical amendments.

Sec. 307. Severability.

1 **TITLE I—FOREIGN INTEL-**  
2 **LIGENCE SURVEILLANCE AND**  
3 **ACCOUNTABILITY**

4 **SEC. 101. COURT ORDERS AND PROTECTION OF INCIDENT-**  
5 **TALLY COLLECTED UNITED STATES PERSON**  
6 **COMMUNICATIONS.**

7 (a) IN GENERAL.—Section 702 of the Foreign Intel-  
8 ligence Surveillance Act of 1978 (50 U.S.C. 1881a) is  
9 amended—

10 (1) by redesignating subsections (j) through (l)  
11 as subsections (k) through (m), respectively; and

12 (2) by inserting after subsection (i) the fol-  
13 lowing new subsection (j):

14 “(j) REQUIREMENTS FOR ACCESS AND DISSEMINA-  
15 TION OF COLLECTIONS OF COMMUNICATIONS.—

16 “(1) COURT ORDERS AND OTHER REQUIRE-  
17 MENTS.—

18 “(A) COURT ORDERS TO ACCESS CON-  
19 TENTS.—Except as provided by subparagraph  
20 (C), in response to a query for evidence of a  
21 crime, the contents of queried communications  
22 acquired under subsection (a) may be accessed  
23 or disseminated only upon—

24 “(i) an application by the Attorney  
25 General to a judge of the Foreign Intel-

1           ligence Surveillance Court that describes  
2           the determination of the Attorney General  
3           that—

4                   “(I) there is probable cause to  
5                   believe that such contents may provide  
6                   evidence of a crime specified in sec-  
7                   tion 2516 of title 18, United States  
8                   Code (including crimes covered by  
9                   paragraph (2) of such section);

10                   “(II) noncontents information  
11                   accessed or disseminated pursuant to  
12                   subparagraph (B) is not the sole basis  
13                   for such probable cause;

14                   “(III) such queried communica-  
15                   tions are relevant to an authorized in-  
16                   vestigation or assessment, provided  
17                   that such investigation or assessment  
18                   is not conducted solely on the basis of  
19                   activities protected by the first  
20                   amendment to the Constitution of the  
21                   United States; and

22                   “(IV) any use of such queried  
23                   communications pursuant to section  
24                   706 will be carried out in accordance  
25                   with such section; and

1 “(ii) an order of the judge approving  
2 such application.

3 “(B) RELEVANCE AND SUPERVISORY AP-  
4 PROVAL TO ACCESS NONCONTENTS INFORMA-  
5 TION.—Except as provided by subparagraph  
6 (C), in response to a query for evidence of a  
7 crime, the information of queried communica-  
8 tions acquired under subsection (a) relating to  
9 the dialing, routing, addressing, signaling, or  
10 other similar noncontents information may be  
11 accessed or disseminated only upon a deter-  
12 mination by the Attorney General that—

13 “(i) such queried communications are  
14 relevant to an authorized investigation or  
15 assessment, provided that such investiga-  
16 tion or assessment is not conducted solely  
17 on the basis of activities protected by the  
18 first amendment to the Constitution of the  
19 United States; and

20 “(ii) any use of such queried commu-  
21 nications pursuant to section 706 will be  
22 carried out in accordance with such sec-  
23 tion.

24 “(C) EXCEPTIONS.—The requirement for  
25 an order of a judge pursuant to subparagraph

1 (A) and the requirement for a determination by  
2 the Attorney General under subparagraph (B),  
3 respectively, shall not apply to accessing or dis-  
4 seminating queried communications acquired  
5 under subsection (a) if one or more of the fol-  
6 lowing conditions are met:

7 “(i) Such query is reasonably designed  
8 for the primary purpose of returning for-  
9 eign intelligence information.

10 “(ii) The Attorney General makes the  
11 determination described in subparagraph  
12 (A)(i) and—

13 “(I) the person related to the  
14 queried term is the subject of an  
15 order or emergency authorization that  
16 authorizes electronic surveillance or  
17 physical search under this Act or title  
18 18, United States Code; or

19 “(II) the Attorney General has a  
20 reasonable belief that the life or safety  
21 of a person is threatened and such  
22 contents are sought for the purpose of  
23 assisting that person.

1                   “(iii) Pursuant to paragraph (5), the  
2                   person related to the queried term consents  
3                   to such access or dissemination.

4                   “(D) LIMITATION ON ELECTRONIC SUR-  
5                   VEILLANCE OF UNITED STATES PERSONS.—If  
6                   the Attorney General determines that it is nec-  
7                   essary to conduct electronic surveillance on a  
8                   known United States person who is related to  
9                   a term used in a query of communications ac-  
10                  quired under subsection (a), the Attorney Gen-  
11                  eral may only conduct such electronic surveil-  
12                  lance using authority provided under other pro-  
13                  visions of law.

14                  “(E) SIMULTANEOUS ACCESS OF FBI  
15                  DATABASES.—The Director of the Federal Bu-  
16                  reau of Investigation shall ensure that all avail-  
17                  able investigative or intelligence databases of  
18                  the Federal Bureau of Investigation are simul-  
19                  taneously accessed when the Bureau properly  
20                  uses an information system of the Bureau to  
21                  determine whether information exists in such a  
22                  database. Regardless of any positive result that  
23                  may be returned pursuant to such access, the  
24                  requirements of this subsection shall apply.

1                   “(F) DELEGATION.—The Attorney General  
2                   shall delegate the authority under this para-  
3                   graph to the fewest number of officials that the  
4                   Attorney General determines practicable.

5                   “(2) AUTHORIZED PURPOSES FOR QUERIES.—A  
6                   collection of communications acquired under sub-  
7                   section (a) may only be queried for legitimate na-  
8                   tional security purposes or legitimate law enforce-  
9                   ment purposes.

10                  “(3) RETENTION OF AUDITABLE RECORDS.—  
11                  The Attorney General and each Director concerned  
12                  shall retain records of queries that return a positive  
13                  result from a collection of communications acquired  
14                  under subsection (a). Such records shall—

15                         “(A) include such queries for not less than  
16                         5 years after the date on which the query is  
17                         made; and

18                         “(B) be maintained in a manner that is  
19                         auditable and available for congressional over-  
20                         sight.

21                  “(4) COMPLIANCE AND MAINTENANCE.—The  
22                  requirements of this subsection do not apply with re-  
23                  spect to queries made for the purpose of—



1           “(A) submitting to Congress information  
2           required by this Act or otherwise ensuring com-  
3           pliance with the requirements of this section; or

4           “(B) performing maintenance or testing of  
5           information systems.

6           “(5) CONSENT.—The requirements of this sub-  
7           section do not apply with respect to—

8           “(A) queries made using a term relating to  
9           a person who consents to such queries; or

10           “(B) the accessing or the dissemination of  
11           the contents of queried communications of a  
12           person who consents to such access or dissemi-  
13           nation.

14           “(6) DIRECTOR CONCERNED.—In this sub-  
15           section, the term ‘Director concerned’ means the fol-  
16           lowing:

17           “(A) The Director of the National Security  
18           Agency, with respect to matters concerning the  
19           National Security Agency.

20           “(B) The Director of the Federal Bureau  
21           of Investigation, with respect to matters con-  
22           cerning the Federal Bureau of Investigation.

23           “(C) The Director of the Central Intel-  
24           ligence Agency, with respect to matters con-  
25           cerning the Central Intelligence Agency.

1           “(D) The Director of the National  
2           Counterterrorism Center, with respect to mat-  
3           ters concerning the National Counterterrorism  
4           Center.”.

5           (b) PROCEDURES.—Subsection (e) of such section  
6           (50 U.S.C. 1881a(e)) is amended by adding at the end  
7           the following new paragraph:

8           “(3) CERTAIN PROCEDURES FOR QUERYING.—  
9           The minimization procedures adopted in accordance  
10          with paragraph (1) shall describe a query reasonably  
11          designed for the primary purpose of returning for-  
12          eign intelligence information pursuant to subsection  
13          (j)(1)(C)(i).”.

14          (c) CONFORMING AMENDMENT.—Subsection  
15          (g)(2)(B) of such section (50 U.S.C. 1881a(g)(2)(B)) is  
16          amended by striking “and (e)” and inserting “(e), and  
17          (j)”.

18   **SEC. 102. LIMITATION ON COLLECTION AND IMPROVE-**  
19                   **MENTS TO TARGETING PROCEDURES AND**  
20                   **MINIMIZATION PROCEDURES.**

21          (a) TARGETING PROCEDURES; LIMITATION ON COL-  
22          LECTION.—Subsection (d) of section 702 of the Foreign  
23          Intelligence Surveillance Act of 1978 (50 U.S.C.  
24          1881a(d)) is amended—

1 (1) in paragraph (1), by striking “The Attorney  
2 General” and inserting “In accordance with para-  
3 graphs (3) and (4), the Attorney General”; and

4 (2) by adding at the end the following new  
5 paragraphs:

6 “(3) DUE DILIGENCE.—The procedures adopted  
7 in accordance with paragraph (1) shall require due  
8 diligence in determining whether a person targeted  
9 is a non-United States person reasonably believed to  
10 be located outside the United States by—

11 “(A) making the determination based on  
12 the totality of the circumstances, including by,  
13 to the extent practicable, ensuring that any con-  
14 flicting information regarding whether the per-  
15 son is reasonably believed to be located outside  
16 the United States or is a United States person  
17 is resolved before making such determination;

18 “(B) documenting the processes under sub-  
19 paragraph (A); and

20 “(C) documenting the rationale for why  
21 targeting such person will result in the acqui-  
22 sition of foreign intelligence information author-  
23 ized by subsection (a).

24 “(4) LIMITATION.—During the period pre-  
25 ceding September 30, 2023, the procedures adopted

1 in accordance with paragraph (1) shall require that  
2 the targeting of a person is limited to communica-  
3 tions to or from the targeted person.”.

4 (b) MINIMIZATION PROCEDURES.—Subsection (e) of  
5 such section (50 U.S.C. 1881a(e)), as amended by section  
6 101, is further amended—

7 (1) in paragraph (1), by inserting “, and the re-  
8 quirements of this subsection” before the period at  
9 the end; and

10 (2) by adding at the end the following new  
11 paragraph:

12 “(4) REQUESTS TO UNMASK INFORMATION.—  
13 The procedures adopted under paragraph (1) shall  
14 include specific procedures adopted by the Attorney  
15 General for elements of the Federal Government to  
16 submit requests to unmask information in dissemi-  
17 nated intelligence reports. Such specific procedures  
18 shall—

19 “(A) require that an individual who is  
20 making the request documents the rationale  
21 that such request is for legitimate reasons au-  
22 thorized pursuant to paragraph (1); and

23 “(B) require the requesting element of the  
24 Federal Government to retain records of each  
25 request, including—

1 “(i) a copy of the request;  
2 “(ii) the name and position of the in-  
3 dividual who is making the request; and  
4 “(iii) if the request is approved, the  
5 name and position of the individual who  
6 approved the request and the date of the  
7 approval.”.

8 (c) UNMASK DEFINED.—Section 701(b) of such Act  
9 (50 U.S.C. 1881(b)) is amended by adding at the end the  
10 following new paragraph:

11 “(6) UNMASK.—The term ‘unmask’ means,  
12 with respect to a disseminated intelligence report  
13 containing a reference to a United States person  
14 that does not identify that person (including by  
15 name or title), to disseminate the identity of the  
16 United States person, including the name or title of  
17 the person.”.

18 (d) CONSISTENT REQUIREMENTS TO RETAIN  
19 RECORDS ON REQUESTS TO UNMASK INFORMATION.—  
20 The Foreign Intelligence Surveillance Act of 1978 (50  
21 U.S.C. 1801 et seq.) is amended as follows:

22 (1) In section 101(h) (50 U.S.C. 1801(h))—  
23 (A) in paragraph (3), by striking “; and”  
24 and inserting a semicolon;

1 (B) in paragraph (4), by striking the pe-  
2 riod at the end and inserting “; and”; and

3 (C) by adding at the end the following new  
4 paragraph:

5 “(5) specific procedures as described in section  
6 702(e)(4).”.

7 (2) In section 301(4) (50 U.S.C. 1821(4))—

8 (A) in subparagraph (C), by striking “;  
9 and” and inserting a semicolon;

10 (B) in subparagraph (D), by striking the  
11 period at the end and inserting “; and”; and

12 (C) by adding at the end the following new  
13 subparagraph:

14 “(E) specific procedures as described in  
15 section 702(e)(4).”.

16 (3) In section 402(h) (50 U.S.C. 1842(h))—

17 (A) by redesignating paragraph (2) as  
18 paragraph (3); and

19 (B) by inserting after paragraph (1) the  
20 following new paragraph (2):

21 “(2) REQUESTS FOR NONPUBLICLY AVAILABLE  
22 INFORMATION.—The policies and procedures adopt-  
23 ed under paragraph (1) shall include specific proce-  
24 dures as described in section 702(e)(4).”.

1           (4) In section 501(g)(2) (50 U.S.C.  
2   1861(g)(2))—

3           (A) in subparagraph (B), by striking “;  
4   and” and inserting a semicolon;

5           (B) in subparagraph (C), by striking the  
6   period at the end and inserting “; and”; and

7           (C) by adding at the end the following new  
8   subparagraph:

9           “(D) specific procedures as described in  
10   section 702(e)(4).”.

11       (e) REPORT ON UNMASKING.—Not later than 90  
12   days after the date of the enactment of this Act, the Direc-  
13   tor of National Intelligence shall submit to the Permanent  
14   Select Committee on Intelligence of the House of Rep-  
15   resentatives, the Select Committee on Intelligence of the  
16   Senate, and the Committees on the Judiciary of the House  
17   of Representatives and the Senate a report on the progress  
18   made by the Director with respect to—

19           (1) ensuring that incidentally collected commu-  
20   nications of United States persons are properly  
21   masked if masking is necessary; and

22           (2) implementing procedures for requests to  
23   unmask information under section 702(e)(4) of such  
24   Act (50 U.S.C. 1881a(e)(4)), as added by subsection  
25   (c).

1 **SEC. 103. PUBLICATION OF MINIMIZATION PROCEDURES**  
2 **UNDER SECTION 702.**

3 Subsection (e) of section 702 of the Foreign Intel-  
4 ligence Surveillance Act of 1978 (50 U.S.C. 1881a(e)), as  
5 amended by sections 101 and 102, is further amended by  
6 adding at the end the following new paragraph:

7 “(5) PUBLICATION.—The Director of National  
8 Intelligence, in consultation with the Attorney Gen-  
9 eral, shall—

10 “(A) conduct a declassification review of  
11 any minimization procedures adopted or amend-  
12 ed in accordance with paragraph (1); and

13 “(B) consistent with such review, make  
14 such minimization procedures publicly available  
15 to the greatest extent practicable, which may be  
16 in redacted form.”.

17 **SEC. 104. APPOINTMENT OF AMICUS CURIAE FOR ANNUAL**  
18 **CERTIFICATIONS.**

19 Section 103(i) of the Foreign Intelligence Surveil-  
20 lance Act of 1978 (50 U.S.C. 1803(i)(2)) is amended—

21 (1) in paragraph (2)—

22 (A) in subparagraph (A), by striking “;  
23 and” and inserting a semicolon;

24 (B) by redesignating subparagraph (B) as  
25 subparagraph (C); and



1 (C) by inserting after subparagraph (A)  
2 the following new subparagraph (B):

3 “(B) shall appoint an individual who has  
4 been designated under paragraph (1) to serve  
5 as amicus curiae to assist such court in the re-  
6 view of a certification under section 702(i), un-  
7 less the court issues a finding that such ap-  
8 pointment is not appropriate; and”; and

9 (2) in paragraphs (4) and (5), by striking  
10 “paragraph (2)(A)” both places it appears and in-  
11 serting “subparagraph (A) or (B) of paragraph (2)”.

12 **SEC. 105. INCREASED ACCOUNTABILITY ON INCIDENTALLY**  
13 **COLLECTED COMMUNICATIONS.**

14 Section 707 of such Act (50 U.S.C. 1881f) is amend-  
15 ed by adding at the end the following new subsection:

16 “(c) INCIDENTALLY COLLECTED COMMUNICATIONS  
17 AND OTHER INFORMATION.—Together with the semi-  
18 annual report submitted under subsection (a), the Direc-  
19 tor of National Intelligence shall submit to the congres-  
20 sional committees specified in such subsection a report on  
21 incidentally collected communications and other informa-  
22 tion regarding United States persons under section 702.  
23 Each such report shall include, with respect to the 6-  
24 month period covered by the report, the following:

1           “(1) Except as provided by paragraph (2), the  
2           number, or a good faith estimate, of communications  
3           acquired under subsection (a) of such section of  
4           known United States persons that the National Se-  
5           curity Agency positively identifies as such in the or-  
6           dinary course of its business, including a description  
7           of any efforts of the intelligence community to ascer-  
8           tain such number or good faith estimate.

9           “(2) If the Director determines that calculating  
10          the number, or a good faith estimate, under para-  
11          graph (1) is not achievable, a detailed explanation  
12          for why such calculation is not achievable.

13          “(3) The number of—

14               “(A) United States persons whose informa-  
15               tion is unmasked pursuant to subsection (e)(4)  
16               of such section;

17               “(B) requests made by an element of the  
18               Federal Government, listed by each such ele-  
19               ment, to unmask information pursuant to such  
20               subsection; and

21               “(C) requests that resulted in the dissemi-  
22               nation of names, titles, or other identifiers po-  
23               tentially associated with individuals pursuant to  
24               such subsection, including the element of the in-

1 intelligence community and position of the indi-  
2 vidual making the request.

3 “(4) The number of disseminations of commu-  
4 nications acquired under subsection (a) of section  
5 702 to the Federal Bureau of Investigation for cases  
6 not pertaining to national security or foreign intel-  
7 ligence.

8 “(5) The number of instances in which evidence  
9 of a crime not pertaining to national security or for-  
10 eign intelligence that was identified in communica-  
11 tions acquired under subsection (a) of section 702  
12 was disseminated from the national security branch  
13 of the Bureau to the criminal investigative division  
14 of the Bureau (or from such successor branch to  
15 such successor division).”.

16 **SEC. 106. SEMIANNUAL REPORTS ON CERTAIN QUERIES BY**  
17 **FEDERAL BUREAU OF INVESTIGATION.**

18 Section 707 of such Act (50 U.S.C. 1881f), as  
19 amended by section 105, is further amended by adding  
20 at the end the following new subsection:

21 “(d) SEMIANNUAL FBI REPORTS.—Together with  
22 the semiannual report submitted under subsection (a), the  
23 Director of the Federal Bureau of Investigation shall sub-  
24 mit to the congressional committees specified in such sub-  
25 section, and make publicly available, a report containing,

1 with respect to the period covered by the report, the num-  
2 ber of queries made by the Federal Bureau of Investiga-  
3 tion described in subsection (j)(1) of section 702 that re-  
4 sulted in communications being accessed or disseminated  
5 pursuant to such subsection.”.

6 **SEC. 107. ADDITIONAL REPORTING REQUIREMENTS.**

7 (a) ELECTRONIC SURVEILLANCE.—Section 107 of  
8 such Act (50 U.S.C. 1807) is amended to read as follows:

9 **“SEC. 107. REPORT OF ELECTRONIC SURVEILLANCE.**

10 “(a) ANNUAL REPORT.—In April of each year, the  
11 Attorney General shall transmit to the Administrative Of-  
12 fice of the United States Courts and to Congress a report  
13 setting forth with respect to the preceding calendar year—

14 “(1) the total number of applications made for  
15 orders and extensions of orders approving electronic  
16 surveillance under this title;

17 “(2) the total number of such orders and exten-  
18 sions either granted, modified, or denied; and

19 “(3) the total number of persons who were sub-  
20 ject to electronic surveillance conducted under an  
21 order or emergency authorization under this title,  
22 rounded to the nearest 500, including the number of  
23 such individuals who are United States persons, re-  
24 ported to the nearest band of 500, starting with 0–  
25 499.

1       “(b) FORM.—Each report under subsection (a) shall  
2 be submitted in unclassified form. Not later than 7 days  
3 after the date on which the Attorney General submits each  
4 such report, the Attorney General shall make the report  
5 publicly available.”.

6       (b) PEN REGISTERS AND TRAP AND TRACE DE-  
7 VICES.—Section 406 of such Act (50 U.S.C. 1846) is  
8 amended—

9           (1) in subsection (b)—

10               (A) in paragraph (4), by striking “; and”  
11 and inserting a semicolon;

12               (B) in paragraph (5), by striking the pe-  
13 riod at the end and inserting “; and”; and

14               (C) by adding at the end the following new  
15 paragraph:

16           “(6) a good faith estimate of the total number  
17 of persons who were targeted by the installation and  
18 use of a pen register or trap and trace device under  
19 an order or emergency authorization issued under  
20 this title, rounded to the nearest 500, including—

21               “(A) the number of such persons who are  
22 United States persons, reported to the nearest  
23 band of 500, starting with 0–499; and

24               “(B) of the number of United States per-  
25 sons described in subparagraph (A), the num-

1           ber of persons whose information acquired pur-  
2           suant to such order was reviewed or accessed by  
3           a Federal officer, employee, or agent, reported  
4           to the nearest band of 500, starting with 0–  
5           499.”; and

6           (2) by adding at the end the following new sub-  
7       section:

8       “(c) Each report under subsection (b) shall be sub-  
9       mitted in unclassified form. Not later than 7 days after  
10      the date on which the Attorney General submits such a  
11      report, the Attorney General shall make such report pub-  
12      licly available.”.

13   **SEC. 108. SENSE OF CONGRESS ON PURPOSE OF SECTION**  
14                   **702 AND RESPECTING FOREIGN NATIONALS.**

15       It is the sense of Congress that—

16           (1) the acquisition of communications by the  
17       National Security Agency under section 702 of the  
18       Foreign Intelligence Surveillance Act (50 U.S.C.  
19       1881a) should respect the norms of international  
20       comity by avoiding, both in actuality and appear-  
21       ance, targeting of foreign individuals based on un-  
22       founded discrimination or for the purpose of afford-  
23       ing a commercial competitive advantage to compa-  
24       nies and business sectors of the United States; and

1 (2) the collection of intelligence under such sec-  
2 tion 702 is meant to shield the United States, and  
3 by extension, the allies of the United States, from  
4 foreign security threats.

5 **TITLE II—SAFEGUARDS AND**  
6 **OVERSIGHT OF PRIVACY AND**  
7 **CIVIL LIBERTIES**

8 **SEC. 201. LIMITATION ON RETENTION OF CERTAIN DATA.**

9 (a) REQUIRED PURGING.—Subsection (e) of section  
10 702 of the of the Foreign Intelligence Surveillance Act of  
11 1978 (50 U.S.C. 1881a(e)), as amended by title I, is fur-  
12 ther amended by adding at the end the following new para-  
13 graph:

14 “(6) LIMITATION ON RETENTION.—

15 “(A) PERIOD OF RETENTION AND RE-  
16 QUIREMENT FOR PURGING.—Notwithstanding  
17 section 309 of the Intelligence Authorization  
18 Act for Fiscal Year 2015 (50 U.S.C. 1813), ex-  
19 cept as provided by subparagraph (B), the pro-  
20 cedures adopted under paragraph (1) shall en-  
21 sure that any communications that do not con-  
22 tain foreign intelligence information are purged  
23 by not later than 90 days after the date on  
24 which the communications are determined to  
25 not contain foreign intelligence information.

1           “(B) WAIVER.—The Director of the Na-  
2           tional Security Agency may waive the require-  
3           ments of subparagraph (A), on an individual-  
4           ized and specific basis, if the Director deter-  
5           mines that such waiver is necessary to protect  
6           the national security of the United States.”.

7           (b) SEMIANNUAL ASSESSMENT.—Subsection (m) of  
8           such section, as redesignated by section 101, is amend-  
9           ed—

10           (1) by redesignating paragraphs (2) and (3) as  
11           paragraphs (3) and (4); and

12           (2) by inserting after paragraph (1) the fol-  
13           lowing new paragraph (2):

14           “(2) MATTERS INCLUDED IN SEMIANNUAL AS-  
15           SESSMENT TO FISC AND CONGRESS.—Each semi-  
16           annual assessment under paragraph (1) shall in-  
17           clude, with respect to the 6-month period covered by  
18           the assessment, the following:

19           “(A) An affidavit by the Director of the  
20           National Security Agency, without delegation,  
21           that communications described in subsection  
22           (e)(6)(A) were purged pursuant to such sub-  
23           section.



1 “(B) The number of waivers made under  
2 subsection (e)(6)(B), including a description of  
3 the purpose for each such waiver.”.

4 **SEC. 202. IMPROVEMENTS TO PRIVACY AND CIVIL LIB-**  
5 **ERTIES OVERSIGHT BOARD.**

6 (a) APPOINTMENT OF STAFF.—Subsection (j) of sec-  
7 tion 1061 of the Intelligence Reform and Terrorism Pre-  
8 vention Act of 2004 (42 U.S.C. 2000ee(j)) is amended—

9 (1) by redesignating paragraphs (2) and (3) as  
10 paragraphs (3) and (4), respectively; and

11 (2) by inserting after paragraph (1) the fol-  
12 lowing new paragraph:

13 “(2) APPOINTMENT IN ABSENCE OF CHAIR-  
14 MAN.—If the position of chairman of the Board is  
15 vacant, during the period of the vacancy, the Board,  
16 at the direction of the unanimous vote of the serving  
17 members of the Board, may exercise the authority of  
18 the chairman under paragraph (1).”.

19 (b) MEETINGS.—Subsection (f) of such section (42  
20 U.S.C. 2000ee(f)) is amended—

21 (1) by striking “The Board shall” and inserting  
22 “The Board”;

23 (2) in paragraph (1) by striking “make its” and  
24 inserting “shall make its”; and

25 (3) in paragraph (2)—

1 (A) by striking “hold public” and inserting  
2 “shall hold public”; and

3 (B) by inserting before the period at the  
4 end the following: “, but may, notwithstanding  
5 section 552b of title 5, United States Code,  
6 meet or otherwise communicate in any number  
7 to confer or deliberate in a manner that is  
8 closed to the public”.

9 (c) REPORT ON SECTION 702 AND TERRORISM.—Not  
10 later than 1 year after the date on which the Privacy and  
11 Civil Liberties Oversight Board first achieves a quorum  
12 following the date of the enactment of this Act, the Board  
13 shall submit to the Committee on the Judiciary and the  
14 Permanent Select Committee on Intelligence of the House  
15 of Representatives and the Committee on the Judiciary  
16 and the Select Committee on Intelligence of the Senate  
17 a report assessing—

18 (1) how communications acquired under section  
19 702 of the of the Foreign Intelligence Surveillance  
20 Act of 1978 (50 U.S.C. 1881a) are used by the  
21 United States to prevent or defend against ter-  
22 rorism;

23 (2) how technological challenges and changes in  
24 technology affect such prevention and defense; and

1 (3) how privacy and civil liberties are affected  
2 by the actions identified under paragraph (1) and  
3 the changes in technology identified under para-  
4 graph (2).

5 **SEC. 203. PRIVACY AND CIVIL LIBERTIES OFFICERS.**

6 (a) CODIFICATION OF CERTAIN OFFICERS.—Section  
7 1062(a) of the Intelligence Reform and Terrorism Preven-  
8 tion Act of 2004 (42 U.S.C. 2000ee–1(a)) is amended by  
9 inserting “, the Director of the National Security Agency,  
10 the Director of the Federal Bureau of Investigation” after  
11 “the Director of the Central Intelligence Agency”.

12 (b) ANNUAL REPORTS ON INCIDENTAL COMMUNICA-  
13 TIONS OF KNOWN UNITED STATES PERSONS.—Para-  
14 graph (4)(A) of subsection (m) of section 702 of the For-  
15 eign Intelligence Surveillance Act of 1978 (50 U.S.C.  
16 1881a), as redesignated by sections 101 and 201, is  
17 amended—

18 (1) in clause (iii), by striking “; and” and in-  
19 serting a semicolon;

20 (2) in clause (iv), by striking the period at the  
21 end and inserting “; and”; and

22 (3) by adding at the end the following new  
23 clause:

24 “(v) a review by the privacy and civil  
25 liberties officer of the element of inciden-

1                   tally collected communications of known  
2                   United States persons.”.

3   **SEC. 204. WHISTLEBLOWER PROTECTIONS FOR CONTRAC-**  
4                   **TORS OF THE INTELLIGENCE COMMUNITY.**

5           (a) PROHIBITED PERSONNEL PRACTICES IN THE IN-  
6   TELLIGENCE COMMUNITY.—Section 1104 of the National  
7   Security Act of 1947 (50 U.S.C. 3234) is amended—

8           (1) in subsection (a), by adding at the end the  
9           following new paragraph:

10           “(4) CONTRACTOR EMPLOYEE.—The term ‘con-  
11   tractor employee’ means an employee of a con-  
12   tractor, subcontractor, grantee, subgrantee, or per-  
13   sonal services contractor, of a covered intelligence  
14   community element.”;

15           (2) by redesignating subsections (c) and (d) as  
16   subsections (d) and (e), respectively;

17           (3) by inserting after subsection (b) the fol-  
18   lowing new subsection (c):

19           “(c) CONTRACTOR EMPLOYEES.—(1) Any employee  
20   of an agency who has authority to take, direct others to  
21   take, recommend, or approve any personnel action, shall  
22   not, with respect to such authority, take or fail to take  
23   a personnel action with respect to any contractor employee  
24   as a reprisal for a lawful disclosure of information by the  
25   contractor employee to the Director of National Intel-

1 lence (or an employee designated by the Director of Na-  
2 tional Intelligence for such purpose), the Inspector Gen-  
3 eral of the Intelligence Community, the head of the con-  
4 tracting agency (or an employee designated by the head  
5 of that agency for such purpose), the appropriate inspec-  
6 tor general of the contracting agency, a congressional in-  
7 telligence committee, or a member of a congressional intel-  
8 ligence committee, which the contractor employee reason-  
9 ably believes evidences—

10 “(A) a violation of any Federal law, rule,  
11 or regulation (including with respect to evidence  
12 of another employee or contractor employee ac-  
13 cessing or sharing classified information with-  
14 out authorization); or

15 “(B) mismanagement, a gross waste of  
16 funds, an abuse of authority, or a substantial  
17 and specific danger to public health or safety.

18 “(2) A personnel action under paragraph (1) is pro-  
19 hibited even if the action is undertaken at the request of  
20 an agency official, unless the request takes the form of  
21 a nondiscretionary directive and is within the authority of  
22 the agency official making the request.”;

23 (4) in subsection (b), by striking the heading  
24 and inserting “AGENCY EMPLOYEES.—”; and

1 (5) in subsection (e), as redesignated by para-  
2 graph (2), by inserting “contractor employee,” after  
3 “any employee,”.

4 (b) FEDERAL BUREAU OF INVESTIGATION.—

5 (1) IN GENERAL.—Any employee of the Federal  
6 Bureau of Investigation who has authority to take,  
7 direct others to take, recommend, or approve any  
8 personnel action, shall not, with respect to such au-  
9 thority, take or fail to take a personnel action with  
10 respect to a contractor employee as a reprisal for a  
11 disclosure of information—

12 (A) made—

13 (i) to a supervisor in the direct chain  
14 of command of the contractor employee, up  
15 to and including the Director of the Fed-  
16 eral Bureau of Investigation;

17 (ii) to the Inspector General;

18 (iii) to the Office of Professional Re-  
19 sponsibility of the Department of Justice;

20 (iv) to the Office of Professional Re-  
21 sponsibility of the Federal Bureau of In-  
22 vestigation;

23 (v) to the Inspection Division of the  
24 Federal Bureau of Investigation;

1 (vi) as described in section 7211 of  
2 title 5, United States Code;

3 (vii) to the Office of Special Counsel;

4 or

5 (viii) to an employee designated by  
6 any officer, employee, office, or division de-  
7 scribed in clauses (i) through (vii) for the  
8 purpose of receiving such disclosures; and

9 (B) which the contractor employee reason-  
10 ably believes evidences—

11 (i) any violation of any law, rule, or  
12 regulation (including with respect to evi-  
13 dence of another employee or contractor  
14 employee accessing or sharing classified in-  
15 formation without authorization); or

16 (ii) gross mismanagement, a gross  
17 waste of funds, an abuse of authority, or  
18 a substantial and specific danger to public  
19 health or safety.

20 (2) ACTIONS BY REQUEST.—A personnel action  
21 under paragraph (1) is prohibited even if the action  
22 is undertaken at the request of an official of the Bu-  
23 reau, unless the request takes the form of a nondis-  
24 cretionary directive and is within the authority of  
25 the official making the request.

1           (3) REGULATIONS.—The Attorney General shall  
2       prescribe regulations to ensure that a personnel ac-  
3       tion described in paragraph (1) shall not be taken  
4       against a contractor employee of the Bureau as a re-  
5       prisal for any disclosure of information described in  
6       subparagraph (A) of such paragraph.

7           (4) ENFORCEMENT.—The President shall pro-  
8       vide for the enforcement of this subsection in a man-  
9       ner consistent with applicable provisions of sections  
10      1214 and 1221 of title 5, United States Code.

11          (5) DEFINITIONS.—In this subsection:

12               (A) The term “contractor employee”  
13       means an employee of a contractor, subcon-  
14       tractor, grantee, subgrantee, or personal serv-  
15       ices contractor, of the Federal Bureau of Inves-  
16       tigation.

17               (B) The term “personnel action” means  
18       any action described in clauses (i) through (x)  
19       of section 2302(a)(2)(A) of title 5, United  
20       States Code, with respect to a contractor em-  
21       ployee.

22          (c) RETALIATORY REVOCATION OF SECURITY  
23      CLEARANCES AND ACCESS DETERMINATIONS.—Section  
24      3001(j) of the Intelligence Reform and Terrorism Preven-



tion Act of 2004 (50 U.S.C. 3341(j)) is amended by adding at the end the following new paragraph:

“(8) INCLUSION OF CONTRACTOR EMPLOYEES.—In this subsection, the term ‘employee’ includes an employee of a contractor, subcontractor, grantee, subgrantee, or personal services contractor, of an agency. With respect to such employees, the term ‘employing agency’ shall be deemed to be the contracting agency.”.

## **TITLE III—EXTENSION OF AUTHORITIES, INCREASED PENALTIES, REPORTS, AND OTHER MATTERS**

### **SEC. 301. EXTENSION OF TITLE VII OF FISA.**

(a) EXTENSION.—Section 403(b) of the FISA Amendments Act of 2008 (Public Law 110–261; 122 Stat. 2474) is amended—

(1) in paragraph (1)—

(A) by striking “December 31, 2017” and inserting “September 30, 2023”; and

(B) by inserting “and by the USA Liberty Act of 2017” after “section 101(a)”; and

(2) in paragraph (2) in the matter preceding subparagraph (A), by striking “December 31, 2017” and inserting “September 30, 2023”.

1 (b) CONFORMING AMENDMENTS.—Section 404(b) of  
2 the FISA Amendments Act of 2008 (Public Law 110–261;  
3 122 Stat. 2476) is amended—

4 (1) in paragraph (1)—

5 (A) in the heading, by striking “DECEM-  
6 BER 31, 2017” and inserting “SEPTEMBER 30,  
7 2023”; and

8 (B) by inserting “and by the USA Liberty  
9 Act of 2017” after “section 101(a)”;

10 (2) in paragraph (2), by inserting “and by the  
11 USA Liberty Act of 2017” after “section 101(a)”;  
12 and

13 (3) in paragraph (4)—

14 (A) by striking “702(l)” each place it ap-  
15 pears and inserting “702(m)”;

16 (B) by inserting “and amended by the  
17 USA Liberty Act of 2017” after “as added by  
18 section 101(a)” both places it appears; and

19 (C) by inserting “and by the USA Liberty  
20 Act of 2017” after “as amended by section  
21 101(a)” both places it appears.

22 (c) EFFECTIVE DATE OF AMENDMENTS TO FISA  
23 AND FAA.—The amendments made to the FISA Amend-  
24 ments Act of 2008 (Public Law 110–261) by subsections  
25 (a) and (b) and to the Foreign Intelligence Surveillance

1 Act of 1978 (50 U.S.C. 1801 et seq.) by titles I and II  
2 shall take effect on the earlier of the date of the enactment  
3 of this Act or December 31, 2017.

4 **SEC. 302. PENALTIES FOR UNAUTHORIZED REMOVAL AND**  
5 **RETENTION OF CLASSIFIED DOCUMENTS OR**  
6 **MATERIAL.**

7 Section 1924 of title 18, United States Code, is  
8 amended—

9 (1) in subsection (a), by striking “one year”  
10 and inserting “five years”;

11 (2) by redesignating subsections (b) and (c) as  
12 subsections (c) and (d), respectively; and

13 (3) by inserting after subsection (a) the fol-  
14 lowing new subsection (b):

15 “(b) Whoever, being an officer, employee, contractor,  
16 or consultant of the United States, and, by virtue of his  
17 office, employment, position, or contract, becomes pos-  
18 sessed of documents or materials containing classified in-  
19 formation of the United States, negligently removes such  
20 documents or materials without authority and knowingly  
21 retains such documents or materials at an unauthorized  
22 location shall be fined under this title or imprisoned for  
23 not more than one year, or both.”.

1 **SEC. 303. COMPTROLLER GENERAL STUDY ON UNAUTHOR-**  
2 **IZED DISCLOSURES AND THE CLASSIFICA-**  
3 **TION SYSTEM.**

4 (a) STUDY.—The Comptroller General of the United  
5 States shall conduct a study of the unauthorized disclosure  
6 of classified information and the classification system of  
7 the United States.

8 (b) MATTERS INCLUDED.—The study under sub-  
9 section (a) shall address the following:

10 (1) Insider threat risks to the unauthorized dis-  
11 closure of classified information.

12 (2) The effect of modern technology on the un-  
13 authorized disclosure of classified information, in-  
14 cluding with respect to—

15 (A) using cloud storage for classified infor-  
16 mation; and

17 (B) any technological means to prevent or  
18 detect such unauthorized disclosure.

19 (3) The effect of overclassification on the unau-  
20 thorized disclosure of classified information.

21 (4) Any ways to improve the classification sys-  
22 tem of the United States, including with respect to  
23 changing the levels of classification used in such sys-  
24 tem.

1           (5) How to improve the authorized sharing of  
2       classified information, including with respect to sen-  
3       sitive compartmented information.

4           (6) The value of polygraph tests in determining  
5       who is authorized to access classified information.

6           (7) Whether each element of the intelligence  
7       community (as defined in section 3(4) of the Na-  
8       tional Security Act of 1947 (50 U.S.C. 3003(4))—

9           (A) applies uniform standards in deter-  
10       mining who is authorized to access classified in-  
11       formation; and

12           (B) provides proper training with respect  
13       to the handling of classified information.

14       (c) COOPERATION.—The heads of the intelligence  
15       community shall provide to the Comptroller General infor-  
16       mation the Comptroller General determines necessary to  
17       carry out the study under subsection (a).

18       (d) REPORT.—Not later than 180 days after the date  
19       of the enactment of this Act, the Comptroller General shall  
20       submit to the Committee on the Judiciary and the Perma-  
21       nent Select Committee on Intelligence of the House of  
22       Representatives and the Committee on the Judiciary and  
23       the Select Committee on Intelligence of the Senate a re-  
24       port containing the study under subsection (a).

1 (e) FORM.—The report under subsection (d) shall be  
2 submitted in unclassified form, but may include a classi-  
3 fied annex.

4 **SEC. 304. SENSE OF CONGRESS ON INFORMATION SHARING**  
5 **AMONG INTELLIGENCE COMMUNITY TO PRO-**  
6 **TECT NATIONAL SECURITY.**

7 It is the sense of Congress that, in carrying out sec-  
8 tion 702 of the Foreign Intelligence Surveillance Act of  
9 1978 (50 U.S.C. 1881a), as amended by this Act, the  
10 United States Government should ensure that the bar-  
11 riers, whether real or perceived, to sharing critical foreign  
12 intelligence among the intelligence community that existed  
13 before September 11, 2001, are not reimposed by sharing  
14 information vital to national security among the intel-  
15 ligence community in a manner that is consistent with  
16 such section, applicable provisions of law, and the Con-  
17 stitution of the United States.

18 **SEC. 305. SENSE OF CONGRESS ON COMBATING TER-**  
19 **RORISM.**

20 It is the sense of Congress that, consistent with the  
21 protection of sources and methods, the President should  
22 share information learned by acquiring communications  
23 under section 702 of the Foreign Intelligence Surveillance  
24 Act (50 U.S.C. 1881a) with allies of the United States  
25 to prevent and defend against terrorism.

1   **SEC. 306. TECHNICAL AMENDMENTS.**

2       The Foreign Intelligence Surveillance Act of 1978  
3 (50 U.S.C. 1801 et seq.) is amended as follows:

4           (1) In section 302(a)(1)(A)(iii) (50 U.S.C.  
5 1822(a)(1)(A)(iii)), by striking “paragraphs (1)  
6 through (4)” and inserting “subparagraphs (A)  
7 through (D)”.

8           (2) In section 406(b) (50 U.S.C. 1846(b)), by  
9 striking “and to the Committees on the Judiciary of  
10 the House of Representatives and the Senate”.

11          (3) In section 604(a)(3) (50 U.S.C.  
12 1874(a)(3)), by striking “comply in the into” and  
13 inserting “comply into”.

14          (4) In section 701—

15           (A) in subsection (a), by striking “The  
16 terms” and inserting “In this title, the terms”;  
17 and

18           (B) in subsection (b)—

19           (i) by inserting “In this title:” after  
20 the subsection heading; and

21           (ii) in paragraph (5), by striking “(50  
22 U.S.C. 401a(4))” and inserting “(50  
23 U.S.C. 3003(4))”.

24          (5) In section 702(g)(2)(A)(i) (50 U.S.C.  
25 1881a(g)(2)(A)(i)), by inserting “targeting” before  
26 “procedures in place”.

1           (6) In section 801(7) (50 U.S.C. 1885(7)), by  
2       striking “(50 U.S.C. 401a(4))” and inserting “(50  
3       U.S.C. 3003(4))”.

4   **SEC. 307. SEVERABILITY.**

5       If any provision of this Act, any amendment made  
6   by this Act, or the application thereof to any person or  
7   circumstances is held invalid, the validity of the remainder  
8   of the Act, of any such amendments, and of the applica-  
9   tion of such provisions to other persons and circumstances  
10  shall not be affected thereby.