..... (Original Signature of Member)

115TH CONGRESS 1ST SESSION



To make certain improvements to the security of the international borders of the United States, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

Mr. MCCAUL (for himself and [see ATTACHED LIST of cosponsors]) introduced the following bill; which was referred to the Committee on

### A BILL

- To make certain improvements to the security of the international borders of the United States, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Border Security for America Act of 2017".
- 6 (b) TABLE OF CONTENTS.—The table of contents for
- 7 this Act is as follows:

Sec. 1. Short title.

#### TITLE I—BORDER SECURITY

Sec. 101. Definitions.

Subtitle A—Infrastructure and Equipment

- Sec. 102. Strengthening the requirements for barriers along the southern border.
- Sec. 103. Air and Marine Operations flight hours.
- Sec. 104. Capability deployment to specific sectors and regions.
- Sec. 105. U.S. Border Patrol physical infrastructure improvements.
- Sec. 106. U.S. Border Patrol activities.
- Sec. 107. U.S. Border Patrol forward operating bases.
- Sec. 108. Border security technology program management.
- Sec. 109. National Guard support to secure the southern border and reimbursement of States for deployment of the National Guard at the southern border.
- Sec. 110. Operation Phalanx.
- Sec. 111. Merida Initiative.
- Sec. 112. Prohibitions on actions that impede border security on certain Federal land.
- Sec. 113. Landowner and rancher security enhancement.
- Sec. 114. Eradication of carrizo cane and salt cedar.
- Sec. 115. Southern border threat analysis.

#### Subtitle B—Personnel

- Sec. 131. Additional U.S. Customs and Border Protection agents and officers.
- Sec. 132. U.S. Customs and Border Protection retention incentives.
- Sec. 133. Anti-Border Corruption Reauthorization Act.

#### Subtitle C-Grants

Sec. 141. Operation Stonegarden.

#### Subtitle D—Authorization of Appropriations

Sec. 151. Authorization of appropriations.

#### TITLE II—EMERGENCY PORT OF ENTRY PERSONNEL AND INFRASTRUCTURE FUNDING

- Sec. 201. Ports of entry infrastructure.
- Sec. 202. Secure communications.
- Sec. 203. Border security deployment program.
- Sec. 204. Pilot and upgrade of license plate readers at ports of entry.
- Sec. 205. Biometric exit data system.
- Sec. 206. Sense of Congress on cooperation between agencies.
- Sec. 207. Authorization of appropriations.

#### 1 TITLE I—BORDER SECURITY

#### 2 SEC. 101. DEFINITIONS.

3 In this title:

1	(1) Appropriate congressional com-
2	MITTEE.—The term "appropriate congressional com-
3	mittee" has the meaning given the term in section
4	2(2) of the Homeland Security Act of $2002$ (6)
5	U.S.C. 101(2)).
6	(2) COMMISSIONER.—The term "Commis-
7	sioner" means the Commissioner of U.S. Customs
8	and Border Protection.
9	(3) HIGH TRAFFIC AREAS.—The term "high
10	traffic areas" has the meaning given the term in sec-
11	tion $102(e)(1)$ of the Illegal Immigration Reform
12	and Immigrant Responsibility Act of 1996, as
13	amended by section 102 of this Act.
14	(4) Secretary.—The term "Secretary" means
15	the Secretary of Homeland Security.
16	(5) SITUATIONAL AWARENESS.—The term "sit-
17	uational awareness" has the meaning given the term
18	in section $1092(a)(7)$ of the National Defense Au-
19	thorization Act for Fiscal Year 2017 (Public Law
20	114–328; 6 U.S.C. 223(a)(7)).

4

# Subtitle A—Infrastructure and Equipment

3 SEC. 102. STRENGTHENING THE REQUIREMENTS FOR BAR-

#### RIERS ALONG THE SOUTHERN BORDER.

5 Section 102 of the Illegal Immigration Reform and
6 Immigrant Responsibility Act of 1996 (Division C of Pub7 lic Law 104–208; 8 U.S.C. 1103 note) is amended—

8 (1) by amending subsection (a) to read as fol-9 lows:

10 "(a) IN GENERAL.—The Secretary of Homeland Se-11 curity shall take such actions as may be necessary (includ-12 ing the removal of obstacles to detection of illegal en-13 trants) to construct, install, deploy, operate, and maintain 14 tactical infrastructure and technology in the vicinity of the 15 United States border to deter, impede, and detect illegal 16 activity in high traffic areas.";

17 (2) in subsection (b)—

18 (A) in the subsection heading, by striking
19 "FENCING" and inserting "PHYSICAL BAR20 RIERS";

(B) in paragraph (1)—
(i) in subparagraph (A), by inserting
"situational awareness and" before "operational control"; and

1	(ii) by amending subparagraph (B) to
2	read as follows:
3	"(B) TACTICAL INFRASTRUCTURE.—
4	"(i) IN GENERAL.—Not later than
5	January 20, 2021, the Secretary of Home-
6	land Security, in carrying out subsection
7	(a), shall deploy the most practical and ef-
8	fective tactical infrastructure available
9	along the United States border for achiev-
10	ing situational awareness and operational
11	control of the border.
12	"(ii) Tactical infrastructure de-
13	FINED.—In this subparagraph, the term
14	'tactical infrastructure' includes—
15	"(I) boat ramps, access gates,
16	forward operating bases, checkpoints,
17	lighting, and roads; and
18	$((\Pi)$ physical barriers (including
19	fencing, border wall system, and levee
20	walls)."; and
21	(iii) in subparagraph (C)(i), by strik-
22	ing "fencing is" and inserting "physical
23	barriers are";
24	(C) in paragraph (2)—

1	(i) by striking "Attorney General"
2	and inserting "Secretary of Homeland Se-
3	curity"; and
4	(ii) by striking "construction of
5	fences" and inserting "the construction of
6	physical barriers"; and
7	(D) by amending paragraph (3) to read as
8	follows:
9	"(3) Agent safety.—In carrying out this sec-
10	tion, the Secretary of Homeland Security may not
11	construct reinforced fencing or tactical infrastruc-
12	ture, as the case may be, that would, in any manner,
13	impede or negatively affect the safety of any officer
14	or agent of the Department of Homeland Security or
15	of any other Federal agency.";
16	(3) in subsection (c), by amending paragraph
17	(1) to read as follows:
18	"(1) IN GENERAL.—Notwithstanding any other
19	provision of law, the Secretary of Homeland Security
20	is authorized to waive all legal requirements the Sec-
21	retary, in the Secretary's sole discretion, determines
22	necessary to ensure the expeditious construction, in-
23	stallation, operation, and maintenance of the tactical
24	infrastructure and technology under this section.

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1	Any such decision by the Secretary shall be effective
2	upon publication in the Federal Register."; and
3	(4) by adding after subsection (c) the following
4	new subsections:
5	"(d) Construction, Installation, and Mainte-
6	NANCE OF TECHNOLOGY.—
7	"(1) IN GENERAL.—Not later than January 20,
8	2021, the Secretary of Homeland Security, in car-
9	rying out subsection (a), shall deploy the most prac-
10	tical and effective technology available along the
11	United States border for achieving situational
12	awareness and operational control of the border.
13	"(2) TECHNOLOGY DEFINED.—In this sub-
14	section, the term 'technology' includes border sur-
15	veillance and detection technology, including—
16	"(A) radar surveillance systems;
17	"(B) Vehicle and Dismount Exploitation
18	Radars (VADER);
19	"(C) 3-dimensional, seismic acoustic detec-
20	tion and ranging border tunneling detection
21	technology;
22	"(D) sensors;
23	"(E) unmanned cameras; and
24	"(F) man-portable and mobile vehicle-
25	mounted unmanned aerial vehicles.

1	"(e) DEFINITIONS.—In this section:
2	"(1) HIGH TRAFFIC AREAS.—The term 'high
3	traffic areas' means sectors along the northern,
4	southern, or coastal border that—
5	"(A) are within the responsibility of U.S.
6	Customs and Border Protection; and
7	"(B) have significant unlawful cross-border
8	activity.
9	"(2) SITUATIONAL AWARENESS DEFINED.—The
10	term 'situational awareness' has the meaning given
11	the term in section $1092(a)(7)$ of the National De-
12	fense Authorization Act for Fiscal Year 2017 (Pub-
13	lic Law 114–328).".
14	SEC. 103. AIR AND MARINE OPERATIONS FLIGHT HOURS.
15	(a) INCREASED FLIGHT HOURS.—The Secretary
16	shall ensure that not fewer than 95,000 annual flight
17	hours are carried out by Air and Marine Operations of
18	U.S. Customs and Border Protection.
19	(b) UNMANNED AERIAL SYSTEM.—The Secretary
20	shall ensure that Air and Marine Operations operate un-
21	manned aerial systems for not less than 24 hours per day
22	for five days per week.
23	(c) CONTRACT AIR SUPPORT AUTHORIZATION.—The

24 Commissioner shall contract for the unfulfilled identified

air support mission critical hours, as identified by the
 Chief of the U.S. Border Patrol.

- 3 (d) PRIMARY MISSION.—The Commissioner shall en4 sure that—
- 5 (1) the primary mission for Air and Marine Op6 erations is to directly support U.S. Border Patrol
  7 activities along the southern border of the United
  8 States; and

9 (2) the Executive Associate Commissioner of
10 Air and Marine Operations assigns the greatest pri11 ority to support missions established by the Commis12 sioner to carry out the requirements under this Act.
13 (e) HIGH-DEMAND FLIGHT HOUR REQUIREMENTS.—
14 In accordance with subsection (c), the Commissioner shall
15 ensure that U.S. Border Patrol Sector Chiefs—

16 (1) identify critical flight hour requirements;17 and

(2) direct Air and Marine Operations to support requests from Sector Chiefs as their primary
mission.

21 (f) STUDY AND REPORT.—

(1) STUDY.—Not later than 60 days after the
date of the enactment of this Act, the Secretary
shall commence a comprehensive study on the re-

alignment of the Air and Marine Office as a direc torate of U.S. Border Patrol.

3 (2) REPORT.—Not later than 180 days after the date of the enactment of this Act, the Secretary 4 shall submit to the Committee on Homeland Secu-5 6 rity of the House of Representatives and the Com-7 mittee on Homeland Security and Governmental Af-8 fairs of the Senate a report containing the results of 9 the study under paragraph (1), including rec-10 ommendations and timeframes for implementing the 11 realignment described in such paragraph.

### 12 SEC. 104. CAPABILITY DEPLOYMENT TO SPECIFIC SECTORS 13 AND REGIONS.

14 (a) IN GENERAL.—Not later than January 20, 2021, 15 the Secretary, in implementing section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 16 1996 (as amended by section 102 of this Act), and acting 17 through the appropriate component of the Department of 18 Homeland Security, shall deploy to each sector or region 19 of the southern border and the northern border, in a 20 21 prioritized manner to achieve situational awareness and 22 operational control of such borders, the following addi-23 tional capabilities:

24 (1) SAN DIEGO SECTOR.—For the San Diego25 sector, the following:

1	(A) Subterranean surveillance and detec-
2	tion technologies.
3	(B) To increase coastal maritime domain
4	awareness, the following:
5	(i) Deployable, lighter-than-air surface
6	surveillance equipment.
7	(ii) Unmanned aerial vehicles with
8	maritime surveillance capability.
9	(iii) Maritime patrol aircraft.
10	(iv) Coastal radar surveillance sys-
11	tems.
12	(v) Maritime signals intelligence capa-
13	bilities.
14	(C) Ultralight aircraft detection capabili-
15	ties.
16	(D) Advanced unattended surveillance sen-
17	sors.
18	(E) A rapid reaction capability supported
19	by aviation assets.
20	(F) Mobile vehicle-mounted and man-port-
21	able surveillance capabilities.
22	(2) EL CENTRO SECTOR.—For the El Centro
23	sector, the following:
24	(A) Tower-based surveillance technology.

1	(B) Deployable, lighter-than-air ground
2	surveillance equipment.
3	(C) Man-portable unmanned aerial vehi-
4	cles.
5	(D) Ultralight aircraft detection capabili-
6	ties.
7	(E) Advanced unattended surveillance sen-
8	sors.
9	(F) A rapid reaction capability supported
10	by aviation assets.
11	(3) YUMA SECTOR.—For the Yuma sector, the
12	following:
13	(A) Tower-based surveillance technology.
14	(B) Mobile vehicle-mounted and man-port-
15	able surveillance systems.
16	(C) Deployable, lighter-than-air ground
17	surveillance equipment.
18	(D) Ultralight aircraft detection capabili-
19	ties.
20	(E) Advanced unattended surveillance sen-
21	sors.
22	(F) A rapid reaction capability supported
23	by aviation assets.
24	(G) Mobile vehicle-mounted and man-port-
25	able surveillance capabilities.

1	(H) Man-portable unmanned aerial vehi-
2	cles.
3	(4) TUCSON SECTOR.—For the Tucson sector,
4	the following:
5	(A) Increased flight hours for aerial detec-
6	tion, interdiction, and monitoring operations ca-
7	pability.
8	(B) Man-portable unmanned aerial vehi-
9	cles.
10	(C) Tower-based surveillance technology.
11	(D) Ultralight aircraft detection capabili-
12	ties.
13	(E) Advanced unattended surveillance sen-
14	sors.
15	(F) Deployable, lighter-than-air ground
16	surveillance equipment.
17	(G) A rapid reaction capability supported
18	by aviation assets.
19	(5) EL PASO SECTOR.—For the El Paso sector,
20	the following:
21	(A) Tower-based surveillance technology.
22	(B) Ultralight aircraft detection capabili-
23	ties.
24	(C) Advanced unattended surveillance sen-
25	sors.

1	(D) Mobile vehicle-mounted and man-port-
2	able surveillance systems.
3	(E) Deployable, lighter-than-air ground
4	surveillance equipment.
5	(F) A rapid reaction capability supported
6	by aviation assets.
7	(G) Man-portable surveillance capabilities.
8	(6) BIG BEND SECTOR.—For the Big Bend sec-
9	tor, the following:
10	(A) Tower-based surveillance technology.
11	(B) Deployable, lighter-than-air ground
12	surveillance equipment.
13	(C) Improved agent communications capa-
14	bilities.
15	(D) Ultralight aircraft detection capabili-
16	ties.
17	(E) Advanced unattended surveillance sen-
18	sors.
19	(F) A rapid reaction capability supported
20	by aviation assets.
21	(G) Mobile vehicle-mounted and man-port-
22	able surveillance capabilities.
23	(H) Man-portable unmanned aerial vehi-
24	cles.

1	(7) Del Rio Sector.—For the Del Rio sector,
2	the following:
3	(A) Increased monitoring for cross-river
4	dams, culverts, and footpaths.
5	(B) Improved agent communications capa-
6	bilities.
7	(C) Improved maritime capabilities in the
8	Amistad National Recreation Area.
9	(D) Advanced unattended surveillance sen-
10	SOFS.
11	(E) A rapid reaction capability supported
12	by aviation assets.
13	(F) Mobile vehicle-mounted and man-port-
14	able surveillance capabilities.
15	(G) Man-portable unmanned aerial vehi-
16	cles.
17	(8) LAREDO SECTOR.—For the Laredo sector,
18	the following:
19	(A) Maritime detection resources for the
20	Falcon Lake region.
21	(B) Increased flight hours for aerial detec-
22	tion, interdiction, and monitoring operations ca-
23	pability.
24	(C) Increased monitoring for cross-river
25	dams, culverts, and footpaths.

1	(D) Ultralight aircraft detection capability.
2	(E) Advanced unattended surveillance sen-
3	sors.
4	(F) A rapid reaction capability supported
5	by aviation assets.
6	(G) Man-portable unmanned aerial vehi-
7	cles.
8	(9) RIO GRANDE VALLEY SECTOR.—For the Rio
9	Grande Valley sector, the following:
10	(A) Deployable, lighter-than-air ground
11	surveillance equipment.
12	(B) Increased flight hours for aerial detec-
13	tion, interdiction, and monitoring operations ca-
14	pability.
15	(C) Ultralight aircraft detection capability.
16	(D) Advanced unattended surveillance sen-
17	sors.
18	(E) Increased monitoring for cross-river
19	dams, culverts, footpaths.
20	(F) A rapid reaction capability supported
21	by aviation assets.
22	(G) Mobile vehicle-mounted and man-port-
23	able surveillance capabilities.
24	(H) Man-portable unmanned aerial vehi-
25	cles.

1	(10) EASTERN PACIFIC MARITIME REGION.—
2	For the Eastern Pacific Maritime region, the fol-
3	lowing:
4	(A) Not later than two years after the date
5	of the enactment of this Act, an increase of not
6	less than ten percent in the number of overall
7	cutter, boat, and aircraft hours spent con-
8	ducting interdiction operations over the average
9	number of such hours during the preceding
10	three fiscal years.
11	(B) Increased maritime signals intelligence
12	capabilities.
13	(C) To increase maritime domain aware-
14	ness, the following:
15	(i) Unmanned aerial vehicles with
16	maritime surveillance capability.
17	(ii) Increased maritime aviation patrol
18	hours.
19	(D) Increased operational hours for mari-
20	time security components dedicated to joint
21	counter-smuggling and interdiction efforts with
22	other Federal agencies, including the
23	Deployable Specialized Forces of the Coast
24	Guard.

18

(11) CARIBBEAN AND GULF MARITIME RE-

2	GION.—For the Caribbean and Gulf Maritime re-
3	gion, the following:
4	(A) Not later than two years after the date
5	of the enactment of this Act, an increase of not
6	less than ten percent in the number of overall
7	cutter, boat, and aircraft hours spent con-
8	ducting interdiction operations over the average
9	number of such hours during the preceding
10	three fiscal years.
11	(B) Increased maritime signals intelligence
12	capabilities.
13	(C) Increased maritime domain awareness
14	and surveillance capabilities, including the fol-
15	lowing:
16	(i) Unmanned aerial vehicles with
17	maritime surveillance capability.
18	(ii) Increased maritime aviation patrol
19	hours.
20	(iii) Coastal radar surveillance sys-
21	tems with long range day and night cam-
22	eras capable of providing 100 percent mar-
23	itime domain awareness of the United
24	States territorial waters surrounding Puer-
25	to Rico, Mona Island, Desecheo Island,

1	Vieques Island, Culebra Island, Saint
2	Thomas, Saint John, and Saint Croix.
3	(D) Increased operational hours for mari-
4	time security components dedicated to joint
5	counter-smuggling and interdiction efforts with
6	other Federal agencies, including the
7	Deployable Specialized Forces of the Coast
8	Guard.
9	(12) BLAINE SECTOR.—For the Blaine sector,
10	the following:
11	(A) Coastal radar surveillance systems.
12	(B) Mobile vehicle-mounted and man-port-
13	able surveillance capabilities.
14	(C) Advanced unattended surveillance sen-
15	sors.
16	(D) Improved agent communications sys-
17	tems.
18	(E) Increased flight hours for aerial detec-
19	tion, interdiction, and monitoring operations ca-
20	pability.
21	(F) Man-portable unmanned aerial vehi-
22	cles.
23	(G) Ultralight aircraft detection capabili-
24	ties.

1	(H) Modernized port of entry surveillance
2	capabilities.
3	(I) Increased maritime interdiction capa-
4	bilities.
5	(13) Spokane sector.—For the Spokane sec-
6	tor, the following:
7	(A) Mobile vehicle-mounted and man-port-
8	able surveillance capabilities.
9	(B) Advanced unattended surveillance sen-
10	sors.
11	(C) Improved agent communications sys-
12	tems.
13	(D) Increased flight hours for aerial detec-
14	tion, interdiction, and monitoring operations ca-
15	pability.
16	(E) Man-portable unmanned aerial vehi-
17	cles.
18	(F) Completion of six miles of the Bog
19	Creek road.
20	(G) Ultralight aircraft detection capabili-
21	ties.
22	(H) Modernized port of entry surveillance
23	capabilities.
24	(I) Increased maritime interdiction capa-
25	bilities.

1	(14) HAVRE SECTOR.—For the Havre sector,
2	the following:
3	(A) Mobile vehicle-mounted and man-port-
4	able surveillance capabilities.
5	(B) Advanced unattended surveillance sen-
6	sors.
7	(C) Improved agent communications sys-
8	tems.
9	(D) Increased flight hours for aerial detec-
10	tion, interdiction, and monitoring operations ca-
11	pability.
12	(E) Man-portable unmanned aerial vehi-
13	cles.
14	(F) Ultralight aircraft detection capabili-
15	ties.
16	(G) Modernized port of entry surveillance
17	capabilities.
18	(15) GRAND FORKS SECTOR.—For the Grand
19	Forks sector, the following:
20	(A) Mobile vehicle-mounted and man-port-
21	able surveillance capabilities.
22	(B) Advanced unattended surveillance sen-
23	sors.
24	(C) Improved agent communications sys-
25	tems.

1	(D) Increased flight hours for aerial detec-
2	tion, interdiction, and monitoring operations ca-
3	pability.
4	(E) Man-portable unmanned aerial vehi-
5	cles.
6	(F) Ultralight aircraft detection capabili-
7	ties.
8	(G) Modernized port of entry surveillance
9	capabilities.
10	(16) Detroit sector.—For the Detroit sec-
11	tor, the following:
12	(A) Coastal radar surveillance systems.
13	(B) Mobile vehicle-mounted and man-port-
14	able surveillance capabilities.
15	(C) Advanced unattended surveillance sen-
16	sors.
17	(D) Improved agent communications sys-
18	tems.
19	(E) Increased flight hours for aerial detec-
20	tion, interdiction, and monitoring operations ca-
21	pability.
22	(F) Man-portable unmanned aerial vehi-
23	cles.
24	(G) Ultralight aircraft detection capabili-
25	ties.

1	(H) Modernized port of entry surveillance
2	capabilities.
3	(I) Increased maritime interdiction capa-
4	bilities.
5	(17) BUFFALO SECTOR.—For the Buffalo sec-
6	tor, the following:
7	(A) Coastal radar surveillance systems.
8	(B) Mobile vehicle-mounted and man-port-
9	able surveillance capabilities.
10	(C) Advanced unattended surveillance sen-
11	sors.
12	(D) Improved agent communications sys-
13	tems.
14	(E) Increased flight hours for aerial detec-
15	tion, interdiction, and monitoring operations ca-
16	pability.
17	(F) Man-portable unmanned aerial vehi-
18	cles.
19	(G) Ultralight aircraft detection capabili-
20	ties.
21	(H) Modernized port of entry surveillance
22	capabilities.
23	(I) Increased maritime interdiction capa-
24	bilities.

1	(18) SWANTON SECTOR.—For the Swanton sec-
2	tor, the following:
3	(A) Mobile vehicle-mounted and man-port-
4	able surveillance capabilities.
5	(B) Advanced unattended surveillance sen-
6	sors.
7	(C) Improved agent communications sys-
8	tems.
9	(D) Increased flight hours for aerial detec-
10	tion, interdiction, and monitoring operations ca-
11	pability.
12	(E) Man-portable unmanned aerial vehi-
13	cles.
14	(F) Ultralight aircraft detection capabili-
15	ties.
16	(G) Modernized port of entry surveillance
17	capabilities.
18	(19) HOULTON SECTOR.—For the Houlton sec-
19	tor, the following:
20	(A) Mobile vehicle-mounted and man-port-
21	able surveillance capabilities.
22	(B) Advanced unattended surveillance sen-
23	sors.
24	(C) Improved agent communications sys-
25	tems.

1	(D) Increased flight hours for aerial detec-
2	tion, interdiction, and monitoring operations ca-
3	pability.
4	(E) Man-portable unmanned aerial vehi-
5	cles.
6	(F) Ultralight aircraft detection capabili-
7	ties.
8	(G) Modernized port of entry surveillance
9	capabilities.
10	(b) TACTICAL FLEXIBILITY.—
11	(1) Southern and northern land bor-
12	DERS.—The Secretary may alter the capability de-
13	ployment referred to in this section if the Secretary
14	determines, after notifying the Committee on Home-
15	land Security and Governmental Affairs of the Sen-
16	ate and the Committee on Homeland Security of the
17	House of Representatives, that such alteration is re-
18	quired to enhance situational awareness or oper-
19	ational control.
20	(2) Maritime Border.—
21	(A) NOTIFICATION.—The Commandant of
22	the Coast Guard shall notify the Committee on
23	Homeland Security and Governmental Affairs
24	of the Senate, the Committee on Commerce,
25	Science, and Transportation of the Senate, the

1	Committee on Homeland Security of the House
2	of Representatives, and the Committee on
3	Transportation and Infrastructure of the House
4	of Representatives regarding the capability de-
5	ployments referred to in this section, including
6	information relating to—
7	(i) the number and types of assets
8	and personnel deployed; and
9	(ii) the impact such deployments have
10	on the capability of the Coast Guard to
11	conduct its mission in each of the sectors
12	referred to in paragraphs $(10)$ and $(11)$ of
13	subsection (a).
14	(B) ALTERATION.—The Commandant of
15	the Coast Guard may alter the capability de-
16	ployments referred to in this section if the
17	Commandant—
18	(i) determines, after consultation with
19	the committees referred to in subpara-
20	graph (A), that such alteration is nec-
21	essary; and
22	(ii) not later than 30 days after mak-
23	ing a determination under clause (i), noti-
24	fies the committees referred to in such

1	subparagraph regarding such alteration,
2	including information relating to—
3	(I) the number and types of as-
4	sets and personnel deployed pursuant
5	to such alteration; and
6	(II) the impact such alteration
7	has on the capability of the Coast
8	Guard to conduct its mission in each
9	of the sectors referred to in subsection
10	(a).
11	SEC. 105. U.S. BORDER PATROL PHYSICAL INFRASTRUC-
12	TURE IMPROVEMENTS.
13	The Secretary shall upgrade existing physical infra-
14	structure of the Department of Homeland Security, and
15	construct and acquire additional physical infrastructure,
16	including—
17	(1) U.S. Border Patrol stations;
18	(2) U.S. Border Patrol checkpoints;
19	(3) mobile command centers; and
20	(4) other necessary facilities, structures, and
21	properties.
22	SEC. 106. U.S. BORDER PATROL ACTIVITIES.
23	The Chief of the U.S. Border Patrol shall direct
24	agents of the U.S. Border Patrol to patrol as close to the

physical land border as possible, consistent with the acces-1 2 sibility to such areas.

#### 3 SEC. 107. U.S. BORDER PATROL FORWARD OPERATING 4 BASES.

5 (a) Upgrades and Maintenance for Forward OPERATING BASES.—Not later than January 20, 2021, 6 7 the Secretary shall upgrade existing forward operating 8 bases of U.S. Border Patrol on or near the southern border to ensure that such bases meet the minimum require-9 ments set forth in subsection (b). 10

11 (b) MINIMUM REQUIREMENTS.—Each forward oper-12 ating base operated by U.S. Customs and Border Protection shall be equipped with— 13

14 (1) perimeter security;

15 (2) short-term detention space (separate from 16 existing housing facilities);

17 (3) portable generators or shore power suffi-18 cient to meet the power requirements for the base; 19

(4) interview rooms;

20 (5) adequate communications, including wide 21 area network connectivity;

- 22 (6) cellular service;
- 23 (7) potable water; and
- 24 (8) a helicopter landing zone.

## 1SEC. 108. BORDER SECURITY TECHNOLOGY PROGRAM2MANAGEMENT.

3 (a) IN GENERAL.—Subtitle C of title IV of the
4 Homeland Security Act of 2002 (6 U.S.C. 231 et seq.)
5 is amended by adding at the end the following new section:
6 "SEC. 434. BORDER SECURITY TECHNOLOGY PROGRAM
7 MANAGEMENT.

8 "(a) MAJOR ACQUISITION PROGRAM DEFINED.—In 9 this section, the term 'major acquisition program' means 10 an acquisition program of the Department that is esti-11 mated by the Secretary to require an eventual total ex-12 penditure of at least \$300,000,000 (based on fiscal year 13 2017 constant dollars) over its life cycle cost.

14 "(b) PLANNING DOCUMENTATION.—For each border
15 security technology acquisition program of the Depart16 ment that is determined to be a major acquisition pro17 gram, the Secretary shall—

18 "(1) ensure that each such program has a writ19 ten acquisition program baseline approved by the
20 relevant acquisition decision authority;

"(2) document that each such program is meeting cost, schedule, and performance thresholds as
specified in such baseline, in compliance with relevant departmental acquisition policies and the Federal Acquisition Regulation; and

"(3) have a plan for meeting program imple mentation objectives by managing contractor per formance.

4 "(c) ADHERENCE TO STANDARDS.—The Secretary, acting through the Under Secretary for Management and 5 the Commissioner of U.S. Customs and Border Protection, 6 7 shall ensure border security technology acquisition pro-8 gram managers who are responsible for carrying out this 9 section adhere to relevant internal control standards identified by the Comptroller General of the United States. 10 11 The Commissioner shall provide information, as needed, 12 to assist the Under Secretary in monitoring management of border security technology acquisition programs under 13 this section. 14

15 "(d) PLAN.—The Secretary, acting through the Under Secretary for Management, in coordination with 16 the Under Secretary for Science and Technology and the 17 Commissioner of U.S. Customs and Border Protection, 18 shall submit a plan to the appropriate congressional com-19 mittees for testing, evaluating, and using independent 20 21 verification and validation resources for border security 22 technology. Under the plan, new border security tech-23 nologies shall be evaluated through a series of assess-24 ments, processes, and audits to ensure—

"(1) compliance with relevant departmental ac quisition policies and the Federal Acquisition Regu lation; and

"(2) the effective use of taxpayer dollars.".

5 (b) CLERICAL AMENDMENT.—The table of contents
6 in section 1(b) of the Homeland Security Act of 2002 is
7 amended by inserting after the item relating to section
8 433 the following new item:

"Sec. 434. Border security technology program management.".

9 (c) PROHIBITION ON ADDITIONAL AUTHORIZATION 10 OF APPROPRIATIONS.—No additional funds are author-11 ized to be appropriated to carry out section 434 of the 12 Homeland Security Act of 2002, as added by subsection 13 (a). Such section shall be carried out using amounts other-14 wise authorized for such purposes.

15SEC. 109. NATIONAL GUARD SUPPORT TO SECURE THE16SOUTHERN BORDER AND REIMBURSEMENT17OF STATES FOR DEPLOYMENT OF THE NA-18TIONAL GUARD AT THE SOUTHERN BORDER.

(a) IN GENERAL.—With the approval of the Secretary of Defense, the Secretary or the Governor of a
State may order any units or personnel of the National
Guard of such State to perform operations and missions
under section 502(f) of title 32, United States Code, along
the southern border for the purposes of assisting U.S.

Customs and Border Protection to secure the southern
 border.

3	(b) Assignment of Operations and Missions.—
4	(1) IN GENERAL.—National Guard units and
5	personnel deployed under subsection (a) may be as-
6	signed such operations and missions specified in sub-
7	section (c) as may be necessary to secure the south-
8	ern border.
9	(2) NATURE OF DUTY.—The duty of National
10	Guard personnel performing operations and missions
11	described in paragraph (1) shall be full-time duty
12	under title 32, United States Code.
13	(c) Range of Operations and Missions.—The op-
14	erations and missions assigned under subsection (b) shall
15	include the temporary authority to—
16	(1) construct reinforced fencing or other bar-
17	riers;
18	(2) conduct ground-based surveillance systems;
19	(3) operate unmanned and manned aircraft;
20	(4) provide radio communications interoper-
21	ability between U.S. Customs and Border Protection
22	and State, local, and tribal law enforcement agen-
23	cies; and

(5) construct checkpoints along the Southern
 border to bridge the gap to long-term permanent
 checkpoints.

4 (d) MATERIEL AND LOGISTICAL SUPPORT.—The
5 Secretary of Defense shall deploy such materiel, equip6 ment, and logistical support as may be necessary to ensure
7 success of the operations and missions conducted by the
8 National Guard under this section.

9 (e) EXCLUSION FROM NATIONAL GUARD PER-10 SONNEL STRENGTH LIMITATIONS.—National Guard per-11 sonnel deployed under subsection (a) shall not be included 12 in—

13 (1) the calculation to determine compliance
14 with limits on end strength for National Guard per15 sonnel; or

(2) limits on the number of National Guard
personnel that may be placed on active duty for
operational support under section 115 of title 10,
United States Code.

20 (f) REIMBURSEMENT REQUIRED.—

(1) IN GENERAL.—The Secretary of Defense
shall reimburse States for the cost of the deployment
of any units or personnel of the National Guard to
perform operations and missions in full-time State
Active Duty in support of a southern border mission.

The Secretary of Defense may not seek reimburse ment from the Secretary for any reimbursements
 paid to States for the costs of such deployments.

4 (2) LIMITATION.—The total amount of reim5 bursements under this section may not exceed
6 \$35,000,000 for any fiscal year.

#### 7 SEC. 110. OPERATION PHALANX.

8 (a) IN GENERAL.—The Secretary of Defense, with 9 the concurrence of the Secretary, shall provide assistance 10 to U.S. Customs and Border Protection for purposes of 11 increasing ongoing efforts to secure the southern border. 12 (b) TYPES OF ASSISTANCE AUTHORIZED.—The as-

13 sistance provided under subsection (a) may include—

(1) deployment of manned aircraft, unmanned
aerial surveillance systems, and ground-based surveillance systems to support continuous surveillance
of the southern border; and

18 (2) intelligence analysis support.

(c) MATERIEL AND LOGISTICAL SUPPORT.—The Secretary of Defense may deploy such materiel, equipment,
and logistics support as may be necessary to ensure the
effectiveness of the assistance provided under subsection
(a).

24 (d) AUTHORIZATION OF APPROPRIATIONS.—There25 are authorized to be appropriated for the Department of

Defense \$75,000,000 to provide assistance under this sec tion. The Secretary of Defense may not seek reimburse ment from the Secretary for any assistance provided under
 this section.

5 (e) REPORTS.—

6	(1) IN GENERAL.—Not later than 90 days after
7	the date of the enactment of this Act and annually
8	thereafter, the Secretary of Defense shall submit a
9	report to the appropriate congressional defense com-
10	mittees (as defined in section $101(a)(16)$ of title 10,
11	United States Code) regarding any assistance pro-
12	vided under subsection (a) during the period speci-
13	fied in paragraph (3).
14	(2) ELEMENTS.—Each report under paragraph
15	(1) shall include, for the period specified in para-
16	graph (3), a description of—
17	(A) the assistance provided;
18	(B) the sources and amounts of funds used
19	to provide such assistance; and
20	(C) the amounts obligated to provide such
21	assistance.
22	(3) PERIOD SPECIFIED.—The period specified
23	in this paragraph is—
24	(A) in the case of the first report required
25	under paragraph (1), the 90-day period begin-

ning on the date of the enactment of this Act;
 and

3 (B) in the case of any subsequent report
4 submitted under paragraph (1), the calendar
5 year for which the report is submitted.

#### 6 SEC. 111. MERIDA INITIATIVE.

7 (a) SENSE OF CONGRESS.—It is the sense of Con8 gress that assistance to Mexico, including assistance from
9 the Department of State and the Department of Defense
10 and any aid related to the Merida Initiative should—

(1) focus on providing enhanced border security
and judicial reform and support for Mexico's drug
crop eradication efforts; and

14 (2) return to its original focus and prioritize se15 curity, training, and acquisition of equipment for
16 Mexican security forces involved in drug crop eradi17 cation efforts.

(b) ASSISTANCE FOR MEXICO.—The Secretary of
State, in coordination with the Secretary and the Secretary of Defense, shall provide assistance to Mexico to—

(1) combat drug trafficking and related violence, organized crime, and corruption;

23 (2) build a modern border security system capa-24 ble of preventing illegal migration;

1	(3) support border security and cooperation
2	with United States law enforcement agencies on bor-
3	der incursions;
4	(4) support judicial reform, institution building,
5	and rule of law activities; and
6	(5) provide for training and equipment for
7	Mexican security forces involved in drug crop eradi-
8	cation efforts.
9	(c) Allocation of Funds; Report.—
10	(1) IN GENERAL.—Notwithstanding any other
11	provision of law, 50 percent of any assistance appro-
12	priated in any appropriations Act to implement this
13	section shall be withheld until after the Secretary of
14	State submits a written report to the congressional
15	committees specified in paragraph (3) certifying that
16	the Government of Mexico is—
17	(A) significantly reducing illegal migration,
18	drug trafficking, and cross-border criminal ac-
19	tivities; and
20	(B) improving the transparency and ac-
21	countability of Mexican Federal police forces
22	and working with Mexican State and municipal
23	authorities to improve the transparency and ac-
24	countability of Mexican State and municipal po-
25	lice forces.

1	(2) MATTERS TO INCLUDE.—The report re-
2	quired under paragraph (1) shall include a descrip-
3	tion of—
4	(A) actions taken by the Government of
5	Mexico to address the matters described in such
6	paragraph; and
7	(B) any instances in which the Secretary
8	determines that the actions taken by the Gov-
9	ernment of Mexico are inadequate to address
10	such matters.
11	(3) Congressional committees speci-
12	FIED.—The congressional committees specified in
13	this paragraph are—
14	(A) the Committee on Appropriations of
15	the Senate;
16	(B) the Committee on Homeland Security
17	and Governmental Affairs of the Senate;
18	(C) the Committee on the Judiciary of the
19	Senate;
20	(D) the Committee on Appropriations of
21	the House of Representatives;
22	(E) the Committee on Homeland Security
23	of the House of Representatives; and
24	(F) the Committee on the Judiciary of the
25	House of Representatives.

1	(d) NOTIFICATIONS.—Any assistance made available
2	by the Secretary of State under this section shall be sub-
3	ject to—
4	(1) the notification procedures set forth in sec-
5	tion 634A of the Foreign Assistance Act of 1961 (22 $$
6	U.S.C. 2394–1); and
7	(2) the notification requirements of—
8	(A) the Committee on Homeland Security
9	and Governmental Affairs of the Senate;
10	(B) the Committee on the Judiciary of the
11	Senate;
12	(C) the Committee on Homeland Security
13	of the House of Representatives; and
14	(D) the Committee on the Judiciary of the
15	House of Representatives.
16	(e) Spending Plan.—
17	(1) IN GENERAL.—Not later than 45 days after
18	the date of the enactment of this Act, the Secretary
19	of State shall submit to the congressional commit-
20	tees specified in paragraph (2) a detailed spending
21	plan for assistance to Mexico under this section,
22	which shall include a strategy, developed after con-
23	sulting with relevant authorities of the Government
24	of Mexico, for—

1	(A) combating drug trafficking and related
2	violence and organized crime; and
3	(B) anti-corruption and rule of law activi-
4	ties, which shall include concrete goals, actions
5	to be taken, budget proposals, and a description
6	of anticipated results.
7	(2) Congressional committees speci-
8	FIED.—The congressional committees specified in
9	this paragraph are—
10	(A) the Committee on Appropriations of
11	the Senate;
12	(B) the Committee on Foreign Relations of
13	the Senate;
14	(C) the Committee on Homeland Security
15	and Governmental Affairs of the Senate;
16	(D) the Committee on the Judiciary of the
17	Senate;
18	(E) the Committee on Appropriations of
19	the House of Representatives;
20	(F) the Committee on Foreign Affairs of
21	the House of Representatives;
22	(G) the Committee on Homeland Security
23	of the House of Representatives; and
24	(H) the Committee on the Judiciary of the
25	House of Representatives.

# SEC. 112. PROHIBITIONS ON ACTIONS THAT IMPEDE BOR DER SECURITY ON CERTAIN FEDERAL LAND. (a) PROHIBITION ON INTERFERENCE WITH U.S. CUSTOMS AND BORDER PROTECTION.—

5 (1) IN GENERAL.—The Secretary concerned 6 shall not impede, prohibit, or restrict activities of 7 U.S. Customs and Border Protection on covered 8 Federal land to execute search and rescue operations 9 or to prevent all unlawful entries into the United 10 States, including entries by terrorists, other unlawful 11 aliens, instruments of terrorism, narcotics, and other 12 contraband through the southern border or the 13 northern border.

14 (2) APPLICABILITY.—The authority of U.S.
15 Customs and Border Protection to conduct activities
16 described in paragraph (1) on covered Federal land
17 applies without regard to whether a state of emer18 gency exists.

19 (b) AUTHORIZED ACTIVITIES OF U.S. CUSTOMS AND20 BORDER PROTECTION.—

(1) IN GENERAL.—U.S. Customs and Border
Protection shall have immediate access to covered
Federal land to conduct the activities described in
paragraph (2) on such land to prevent all unlawful
entries into the United States, including entries by
terrorists, other unlawful aliens, instruments of ter-

1	rorism, narcotics, and other contraband through the
2	southern border or the northern border.
3	(2) ACTIVITIES DESCRIBED.—The activities de-
4	scribed in this paragraph are—
5	(A) the use of vehicles to patrol the border
6	area, apprehend illegal entrants, and rescue in-
7	dividuals; and
8	(B) the construction, installation, oper-
9	ation and maintenance of tactical infrastructure
10	and border technology described in section 102
11	of the Illegal Immigration Reform and Immi-
12	grant Responsibility Act of 1996 (as amended
13	by section 102 of this Act).
14	(c) Clarification Relating to Waiver Author-
15	ITY.—
16	(1) IN GENERAL.—The activities of U.S. Cus-
17	toms and Border Protection described in subsection
18	(b)(2) may be carried out without regard to the pro-
19	visions of law specified in paragraph (2).
20	(2) Provisions of LAW specified.—The pro-
21	visions of law specified in this section are all Fed-
22	eral, State, or other laws, regulations, and legal re-
23	quirements of, deriving from, or related to the sub-
24	ject of, the following laws:

1	(A) The National Environmental Policy
2	Act of 1969 (42 U.S.C. 4321 et seq.).
3	(B) The Endangered Species Act of 1973
4	(16 U.S.C. 1531 et seq.).
5	(C) The Federal Water Pollution Control
6	Act (33 U.S.C. 1251 et seq.) (commonly re-
7	ferred to as the "Clean Water Act").
8	(D) Division A of subtitle III of title 54,
9	United States Code (54 U.S.C. 300301 et seq.)
10	(formerly known as the "National Historic
11	Preservation Act").
12	(E) The Migratory Bird Treaty Act (16
13	U.S.C. 703 et seq.).
14	(F) The Clean Air Act (42 U.S.C. 7401 et
15	seq.).
16	(G) The Archaeological Resources Protec-
17	tion Act of 1979 (16 U.S.C. 470aa et seq.).
18	(H) The Safe Drinking Water Act (42
19	U.S.C. 300f et seq.).
20	(I) The Noise Control Act of $1972$ (42)
21	U.S.C. 4901 et seq.).
22	(J) The Solid Waste Disposal Act $(42)$
23	U.S.C. 6901 et seq.).

1	(K) The Comprehensive Environmental
2	Response, Compensation, and Liability Act of
3	1980 (42 U.S.C. 9601 et seq.).
4	(L) Chapter 3125 of title 54, United
5	States Code (formerly known as the "Archae-
6	ological and Historic Preservation Act").
7	(M) The Antiquities Act (16 U.S.C. 431 et
8	seq.).
9	(N) Chapter 3203 of title 54, United
10	States Code (formerly known as the "Historic
11	Sites, Buildings, and Antiquities Act").
12	(O) The Wild and Scenic Rivers Act (16
13	U.S.C. 1271 et seq.).
14	(P) The Farmland Protection Policy Act
15	(7 U.S.C. 4201 et seq.).
16	(Q) The Coastal Zone Management Act of
17	1972 (16 U.S.C. 1451 et seq.).
18	(R) The Wilderness Act (16 U.S.C. 1131
19	et seq.).
20	(S) The Federal Land Policy and Manage-
21	ment Act of 1976 (43 U.S.C. 1701 et seq.).
22	(T) The National Wildlife Refuge System
23	Administration Act of 1966 (16 U.S.C. 668dd
24	et seq.).

1	(U) The Fish and Wildlife Act of 1956 (16
2	U.S.C. 742a et seq.).
3	(V) The Fish and Wildlife Coordination
4	Act (16 U.S.C. 661 et seq.).
5	(W) Subchapter II of chapter 5, and chap-
6	ter 7, of title 5, United States Code (commonly
7	known as the "Administrative Procedure Act").
8	(X) The Otay Mountain Wilderness Act of
9	1999 (Public Law 106–145).
10	(Y) Sections 102(29) and 103 of the Cali-
11	fornia Desert Protection Act of 1994 (Public
12	Law 103–433).
13	(Z) Division A of subtitle I of title 54,
14	United States Code (formerly known as the
15	"National Park Service Organic Act".
16	(AA) The National Park Service General
17	Authorities Act (Public Law 91–383, 16 U.S.C.
18	1a–1 et seq.).
19	(BB) Sections 401(7), 403, and 404 of the
20	National Parks and Recreation Act of 1978
21	(Public Law 95–625).
22	(CC) Sections 301(a) through (f) of the
23	Arizona Desert Wilderness Act (Public Law
24	101-628).

1	(DD) The Rivers and Harbors Act of 1899
2	(33 U.S.C. 403).
3	(EE) The Eagle Protection Act (16 U.S.C.
4	668 et seq.).
5	(FF) The Native American Graves Protec-
6	tion and Repatriation Act (25 U.S.C. 3001 et
7	seq.).
8	(GG) The American Indian Religious Free-
9	dom Act (42 U.S.C. 1996).
10	(HH) The Religious Freedom Restoration
11	Act (42 U.S.C. 2000bb).
12	(II) The National Forest Management Act
13	of 1976 (16 U.S.C. 1600 et seq.).
14	(JJ) The Multiple Use and Sustained
15	Yield Act of 1960 (16 U.S.C. 528 et seq.).
16	(3) Applicability of waiver to successor
17	LAWS.—If a provision of law specified in paragraph
18	(2) was repealed and incorporated into title 54,
19	United States Code, after April 1, 2008, and before
20	the date of the enactment of this Act, the waiver de-
21	scribed in paragraph (1) shall apply to the provision
22	of such title that corresponds to the provision of law
23	specified in paragraph (2) to the same extent the
24	waiver applied to that provision of law.

(d) PROTECTION OF LEGAL USES.—This section may 1 2 not be construed to provide— 3 (1) authority to restrict legal uses, such as 4 grazing, hunting, mining, or recreation or the use of 5 backcountry airstrips, on land under the jurisdiction 6 of the Secretary of the Interior or the Secretary of 7 Agriculture; or 8 (2) any additional authority to restrict legal ac-9 cess to such land. 10 (e) EFFECT ON STATE AND PRIVATE LAND.—This 11 section shall—

12 (1) have no force or effect on State lands or13 private lands; and

14 (2) not provide authority on or access to State15 lands or private lands.

(f) TRIBAL SOVEREIGNTY.—Nothing in this section
may be construed to supersede, replace, negate, or diminish treaties or other agreements between the United States
and Indian tribes.

20 (g) DEFINITIONS.—In this section:

(1) COVERED FEDERAL LAND.—The term "covered Federal land" includes all land under the control of the Secretary concerned that is located within
100 miles of the southern border or the northern
border.

1	(2) Secretary concerned.—The term "Sec-
2	retary concerned" means—
3	(A) with respect to land under the jurisdic-
4	tion of the Department of Agriculture, the Sec-
5	retary of Agriculture; and
6	(B) with respect to land under the jurisdic-
7	tion of the Department of the Interior, the Sec-
8	retary of the Interior.
9	SEC. 113. LANDOWNER AND RANCHER SECURITY ENHANCE-
10	MENT.
11	(a) Establishment of National Border Secu-
12	RITY ADVISORY COMMITTEE.—The Secretary shall estab-
13	lish a National Border Security Advisory Committee,
14	which—
15	(1) may advise, consult with, report to, and
16	make recommendations to the Secretary on matters
17	relating to border security matters, including—
18	(A) verifying security claims and the bor-
19	der security metrics established by the Depart-
20	ment of Homeland Security under section 1092
21	of the National Defense Authorization Act for
22	Fiscal Year 2017 (Public Law 114–328; 6
23	U.S.C. 223); and

(B) discussing ways to improve the secu rity of high traffic areas along the northern
 border and the southern border; and

4 (2) may provide, through the Secretary, rec5 ommendations to Congress.

6 (b) CONSIDERATION OF VIEWS.—The Secretary shall
7 consider the information, advice, and recommendations of
8 the National Border Security Advisory Committee in for9 mulating policy regarding matters affecting border secu10 rity.

(c) MEMBERSHIP.—The National Border Security
Advisory Committee shall consist of at least one member
from each State who—

14 (1) has at least five years practical experience15 in border security operations; or

16 (2) lives and works in the United States within
17 80 miles from the southern border or the northern
18 border.

(d) NONAPPLICABILITY OF FEDERAL ADVISORY
COMMITTEE ACT.—The Federal Advisory Committee Act
(5 U.S.C. App.) shall not apply to the National Border
Security Advisory Committee.

### 1SEC. 114. ERADICATION OF CARRIZO CANE AND SALT2CEDAR.

3 Not later than January 20, 2021, the Secretary, after
4 coordinating with the heads of the relevant Federal, State,
5 and local agencies, shall begin eradicating the carrizo cane
6 plant and any salt cedar along the Rio Grande River.

#### 7 SEC. 115. SOUTHERN BORDER THREAT ANALYSIS.

8 (a) THREAT ANALYSIS.—

9 (1) REQUIREMENT.—Not later than 180 days 10 after the date of the enactment of this Act, the Sec-11 retary shall submit to the Committee on Homeland 12 Security of the House of Representatives and the 13 Committee on Homeland Security and Governmental 14 Affairs of the Senate a Southern border threat anal-15 ysis.

16 (2) CONTENTS.—The analysis submitted under
17 paragraph (1) shall include an assessment of—

18 (A) current and potential terrorism and
19 criminal threats posed by individuals and orga20 nized groups seeking—

21 (i) to unlawfully enter the United22 States through the Southern border; or

23 (ii) to exploit security vulnerabilities24 along the Southern border;

25 (B) improvements needed at and between26 ports of entry along the Southern border to pre-

1	vent terrorists and instruments of terror from
2	entering the United States;
3	(C) gaps in law, policy, and coordination
4	between State, local, or tribal law enforcement,
5	international agreements, or tribal agreements
6	that hinder effective and efficient border secu-
7	rity, counterterrorism, and anti-human smug-
8	gling and trafficking efforts;
9	(D) the current percentage of situational
10	awareness achieved by the Department along
11	the Southern border;
12	(E) the current percentage of operational
13	control (as defined in section 2 of the Secure
14	Fence Act of 2006 (8 U.S.C. 1701 note))
15	achieved by the Department on the Southern
16	border; and
17	(F) traveler crossing times and any poten-
18	tial security vulnerability associated with pro-
19	longed wait times.
20	(3) ANALYSIS REQUIREMENTS.—In compiling
21	the Southern border threat analysis required under
22	this subsection, the Secretary shall consider and ex-
23	amine—
24	(A) the technology needs and challenges,
25	including such needs and challenges identified

1	as a result of previous investments that have
2	not fully realized the security and operational
3	benefits that were sought;
4	(B) the personnel needs and challenges, in-
5	cluding such needs and challenges associated
6	with recruitment and hiring;
7	(C) the infrastructure needs and chal-
8	lenges;
9	(D) the roles and authorities of State,
10	local, and tribal law enforcement in general bor-
11	der security activities;
12	(E) the status of coordination among Fed-
13	eral, State, local, tribal, and Mexican law en-
14	forcement entities relating to border security;
15	(F) the terrain, population density, and cli-
16	mate along the Southern border; and
17	(G) the international agreements between
18	the United States and Mexico related to border
19	security.
20	(4) CLASSIFIED FORM.—To the extent possible,
21	the Secretary shall submit the Southern border
22	threat analysis required under this subsection in un-
23	classified form, but may submit a portion of the
24	threat analysis in classified form if the Secretary de-
25	termines such action is appropriate.

53

(b) U.S. BORDER PATROL STRATEGIC PLAN.—

2 (1) IN GENERAL.—Not later than the later of 3 180 days after the submission of the threat analysis 4 required under subsection (a) or June 30, 2018, and 5 every five years thereafter, the Secretary, acting 6 through the Chief of the U.S. Border Patrol, and in 7 consultation with the Office for Civil Rights and 8 Civil Liberties of the Department, shall issue a Bor-9 der Patrol Strategic Plan.

10 (2) CONTENTS.—The Border Patrol Strategic
11 Plan required under this subsection shall include a
12 consideration of—

13 (A) the Southern border threat analysis re14 quired under subsection (a), with an emphasis
15 on efforts to mitigate threats identified in such
16 threat analysis;

(B) efforts to analyze and disseminate border security and border threat information between border security components of the Department and other appropriate Federal departments and agencies with missions associated
with the Southern border;

23 (C) efforts to increase situational aware24 ness, including—

1	(i) surveillance capabilities, including
2	capabilities developed or utilized by the
3	Department of Defense, and any appro-
4	priate technology determined to be excess
5	by the Department of Defense; and
6	(ii) the use of manned aircraft and
7	unmanned aerial systems, including cam-
8	era and sensor technology deployed on
9	such assets;
10	(D) efforts to detect and prevent terrorists
11	and instruments of terrorism from entering the
12	United States;
13	(E) efforts to detect, interdict, and disrupt
14	aliens and illicit drugs at the earliest possible
15	point;
16	(F) efforts to focus intelligence collection
17	to disrupt transnational criminal organizations
18	outside of the international and maritime bor-
19	ders of the United States;
20	(G) efforts to ensure that any new border
21	security technology can be operationally inte-
22	grated with existing technologies in use by the
23	Department;
24	(H) any technology required to maintain,
25	support, and enhance security and facilitate

1	trade at ports of entry, including nonintrusive
2	detection equipment, radiation detection equip-
3	ment, biometric technology, surveillance sys-
4	tems, and other sensors and technology that the
5	Secretary determines to be necessary;
6	(I) operational coordination unity of effort
7	initiatives of the border security components of
8	the Department, including any relevant task
9	forces of the Department;
10	(J) lessons learned from Operation
11	Jumpstart and Operation Phalanx;
12	(K) cooperative agreements and informa-
13	tion sharing with State, local, tribal, territorial,
14	and other Federal law enforcement agencies
15	that have jurisdiction on the Northern border
16	or the Southern border;
17	(L) border security information received
18	from consultation with State, local, tribal, terri-
19	torial, and Federal law enforcement agencies
20	that have jurisdiction on the Northern border
21	or the Southern border, or in the maritime en-
22	vironment, and from border community stake-
23	holders (including through public meetings with
24	such stakeholders), including representatives
25	from border agricultural and ranching organiza-

1	tions and representatives from business and
2	civic organizations along the Northern border
3	or the Southern border;
4	(M) staffing requirements for all depart-
5	mental border security functions;
6	(N) a prioritized list of departmental re-
7	search and development objectives to enhance
8	the security of the Southern border;
9	(O) an assessment of training programs,
10	including training programs for—
11	(i) identifying and detecting fraudu-
12	lent documents;
13	(ii) understanding the scope of en-
14	forcement authorities and the use of force
15	policies; and
16	(iii) screening, identifying, and ad-
17	dressing vulnerable populations, such as
18	children and victims of human trafficking;
19	and
20	(P) an assessment of how border security
21	operations affect border crossing times.

# 1 Subtitle B—Personnel 2 SEC. 131. ADDITIONAL U.S. CUSTOMS AND BORDER PRO

**TECTION AGENTS AND OFFICERS.** 

4 (a) BORDER PATROL AGENTS.—Not later than Sep5 tember 30, 2021, the Commissioner of U.S. Customs and
6 Border Protection shall hire, train, and assign sufficient
7 agents to maintain an active duty presence of not fewer
8 than 26,370 full-time equivalent agents.

9 (b) CBP OFFICERS.—In addition to positions author-10 ized before the date of the enactment of this Act and any 11 existing officer vacancies within U.S. Customs and Border 12 Protection as of such date, the Commissioner, subject to 13 the availability of appropriations, shall hire, train, and as-14 sign to duty, not later than September 30, 2021—

(1) sufficient U.S. Customs and Border Protection officers to maintain an active duty presence of
not fewer than 27,725 full-time equivalent officers;
and

19 (2) 350 full-time support staff distributed20 among all United States ports of entry.

(c) AIR AND MARINE OPERATIONS.—Not later than
September 30, 2021, the Commissioner of U.S. Customs
and Border Protection shall hire, train, and assign sufficient agents for Air and Marine Operations of U.S. Cus-

toms and Border Protection to maintain not fewer than
 1,675 full-time equivalent agents.

3 (d) U.S. CUSTOMS AND BORDER PROTECTION K-9
4 UNITS AND HANDLERS.—

5 (1) K-9 UNITS.—Not later than September 30,
6 2021, the Commissioner shall deploy not fewer than
7 300 new K-9 units, with supporting officers of U.S.
8 Customs and Border Protection and other required
9 staff, at land ports of entry and checkpoints, on the
10 southern border and the northern border.

(2) USE OF CANINES.—The Commissioner shall
prioritize the use of canines at the primary inspection lanes at land ports of entry and checkpoints.

14 (e) U.S. CUSTOMS AND BORDER PROTECTION15 HORSEBACK UNITS.—

(1) INCREASE.—Not later than September 30,
2021, the Commissioner shall increase the number
of horseback units, with supporting officers of U.S.
Customs and Border Protection and other required
staff, by not fewer than 100 officers and 50 horses
for security patrol along the Southern border.

(2) FUNDING LIMITATION.—Of the amounts
authorized to be appropriated for U.S. Customs and
Border Protection under this Act, not more than one
percent may be used for the purchase of additional

horses, the construction of new stables, maintenance
 and improvements of existing stables, and for feed,
 medicine, and other resources needed to maintain
 the health and well-being of the horses that serve in
 the horseback units.

6 (f) U.S. CUSTOMS AND BORDER PROTECTION
7 SEARCH TRAUMA AND RESCUE TEAMS.—Not later than
8 September 30, 2021, the Commissioner shall increase by
9 not fewer than 50 the number of officers engaged in
10 search and rescue activities along the southern border.

11 (g) U.S. CUSTOMS AND BORDER PROTECTION TUN-12 NEL DETECTION AND TECHNOLOGY PROGRAM.—Not 13 later than September 30, 2021, the Commissioner shall increase by not fewer than 50 the number of officers as-14 15 sisting task forces and activities related to deployment and operation of border tunnel detection technology and appre-16 hensions of individuals using such tunnels for crossing 17 into the United States, drug trafficking, or human smug-18 19 gling.

(h) AGRICULTURAL SPECIALISTS.—Not later than
September 30, 2021, the Secretary shall hire, train, and
assign to duty, in addition to the officers and agents authorized under subsections (a) through (g), 631 U.S. Customs and Border Protection agricultural specialists to

ports of entry along the southern border and the northern
 border.

3 (i) GAO REPORT.—If the staffing levels required
4 under this section are not achieved by September 30,
5 2021, the Comptroller General of the United States shall
6 conduct a review of the reasons why such levels were not
7 achieved.

# 8 SEC. 132. U.S. CUSTOMS AND BORDER PROTECTION RETEN9 TION INCENTIVES.

10 (a) DEFINITIONS.—In this section:

(1) COVERED AREA.—The term "covered area"
means a geographic area that the Secretary determines is in a remote location or is an area for which
it is difficult to find full-time permanent covered
CBP employees, as compared to other ports of entry
or Border Patrol sectors.

17 (2) COVERED CBP EMPLOYEE.—The term "cov18 ered CBP employee" means an employee of U.S.
19 Customs and Border Protection performing activities
20 that are critical to border security or customs en21 forcement, as determined by the Commissioner.

22 (3) RATE OF BASIC PAY.—The term "rate of
23 basic pay"—

24 (A) means the rate of pay fixed by law or25 administrative action for the position to which

an employee is appointed before deductions and
including any special rate under subpart C of
part 530 of title 5, Code of Federal Regula-
tions, or similar payment under other legal au-
thority, and any locality-based comparability
payment under subpart F of part 531 of title
5, Code of Federal Regulations, or similar pay-
ment under other legal authority, but excluding
additional pay of any other kind; and
(B) does not include additional pay, such
as night shift differentials under section
5343(f) of title 5, United States Code, or envi-
ronmental differentials under section
5343(c)(4) of such title.
(4) Special rate of pay.—The term "special
rate of pay" means a higher than normal rate of pay
that exceeds the otherwise applicable rate of basic
pay for a similar covered CBP employee at a land
port of entry.
(b) HIRING INCENTIVES.—
(1) IN GENERAL.—To the extent necessary for
U.S. Customs and Border Protection to hire, train,
and deploy qualified officers and employees, and to
the extent necessary to meet the requirements set
forth in section 131, the Commissioner, with the ap-

proval of the Secretary, may pay a hiring bonus of
 \$10,000 to a covered CBP employee, after the cov ered CBP completes initial basic training and exe cutes a written agreement required under paragraph
 (2).

6 (2) WRITTEN AGREEMENT.—The payment of a 7 hiring bonus to a covered CBP employee under 8 paragraph (1) is contingent upon the covered CBP 9 employee entering into a written agreement with 10 U.S. Customs and Border Protection to complete 11 more than two years of employment with U.S. Cus-12 toms and Border Protection beginning on the date 13 on which the agreement is signed. Such agreement 14 shall include—

15 (A) the amount of the hiring bonus;
16 (B) the conditions under which the agree17 ment may be terminated before the required pe18 riod of service is completed and the effect of
19 such termination;

20 (C) the length of the required service pe-21 riod; and

(D) any other terms and conditions under
which the hiring bonus is payable, subject to
the requirements under this section.

1	(3) FORM OF PAYMENT.—A signing bonus paid
2	to a covered CBP employee under paragraph (1)
3	shall be paid in a single payment after the covered
4	CBP employee completes initial basic training and
5	enters on duty and executed the agreement under
6	paragraph (2).
7	(4) Exclusion of signing bonus from rate
8	OF PAY.—A signing bonus paid to a covered CBP
9	employee under paragraph (1) shall not be consid-
10	ered part of the rate of basic pay of the covered
11	CBP employee for any purpose.
12	(5) Effective date and sunset.—This sub-
13	section shall take effect on the date of the enactment
14	of this Act and shall remain in effect until the ear-
15	lier of—
16	(A) September 30, 2019; or
17	(B) the date on which U.S. Customs and
18	Border Protection has 26,370 full-time equiva-
19	lent agents.
20	(c) RETENTION INCENTIVES.—
21	(1) IN GENERAL.—To the extent necessary for
22	U.S. Customs and Border Protection to retain quali-
23	fied employees, and to the extent necessary to meet
24	the requirements set forth in section 131, the Com-
25	missioner, with the approval of the Secretary, may

1	pay a retention incentive to a covered CBP employee
2	who has been employed with U.S. Customs and Bor-
3	der Protection for a period of longer than two con-
4	secutive years, and the Commissioner determines
5	that, in the absence of the retention incentive, the
6	covered CBP employee would likely—
7	(A) leave the Federal service; or
8	(B) transfer to, or be hired into, a dif-
9	ferent position within the Department (other
10	than another position in CBP).
11	(2) WRITTEN AGREEMENT.—The payment of a
12	retention incentive to a covered CBP employee under
13	paragraph (1) is contingent upon the covered CBP
14	employee entering into a written agreement with
15	U.S. Customs and Border Protection to complete
16	more than two years of employment with U.S. Cus-
17	toms and Border Protection beginning on the date
18	on which the CBP employee enters on duty and the
19	agreement is signed. Such agreement shall include—
20	(A) the amount of the retention incentive;
21	(B) the conditions under which the agree-
22	ment may be terminated before the required pe-
23	riod of service is completed and the effect of
24	such termination;

1	(C) the length of the required service pe-
2	riod; and
3	(D) any other terms and conditions under
4	which the retention incentive is payable, subject
5	to the requirements under this section.
6	(3) CRITERIA.—When determining the amount
7	of a retention incentive paid to a covered CBP em-
8	ployee under paragraph (1), the Commissioner shall
9	consider—
10	(A) the length of the Federal service and
11	experience of the covered CBP employee;
12	(B) the salaries for law enforcement offi-
13	cers in other Federal agencies; and
14	(C) the costs of replacing the covered CBP
15	employee, including the costs of training a new
16	employee.
17	(4) Amount of retention incentive.—A re-
18	tention incentive paid to a covered CBP employee
19	under paragraph (1)—
20	(A) shall be approved by the Secretary and
21	the Commissioner;
22	(B) shall be stated as a percentage of the
23	employee's rate of basic pay for the service pe-
24	riod associated with the incentive; and

(C) may not exceed \$25,000 for each year
 of the written agreement.

(5) FORM OF PAYMENT.—A retention incentive
paid to a covered CBP employee under paragraph
(1) shall be paid as a single payment at the end of
the fiscal year in which the covered CBP employee
entered into an agreement under paragraph (2), or
in equal installments during the life of the service
agreement, as determined by the Commissioner.

10 (6) EXCLUSION OF RETENTION INCENTIVE
11 FROM RATE OF PAY.—A retention incentive paid to
12 a covered CBP employee under paragraph (1) shall
13 not be considered part of the rate of basic pay of the
14 covered CBP employee for any purpose.

15 (d) PILOT PROGRAM ON SPECIAL RATES OF PAY IN16 COVERED AREAS.—

(1) IN GENERAL.—The Commissioner may establish a pilot program to assess the feasibility and
advisability of using special rates of pay for covered
CBP employees in covered areas, as designated on
the date of the enactment of this Act, to help meet
the requirements set forth in section 131.

(2) MAXIMUM AMOUNT.—The rate of basic pay
of a covered CBP employee paid a special rate of
pay under the pilot program may not exceed 125

5

6

7

67

percent of the otherwise applicable rate of basic pay
 of the covered CBP employee.

3 (3) TERMINATION.—

(A) IN GENERAL.—Except as provided in subparagraph (B), the pilot program shall terminate on the date that is two years after the date of the enactment of this Act.

8 (B) EXTENSION.—If the Secretary deter-9 mines that the pilot program is performing sat-10 isfactorily and there are metrics that prove its 11 success in meeting the requirements set forth in 12 section 131, the Secretary may extend the pilot 13 program until the date that is four years after 14 the date of the enactment of this Act.

(4) REPORT TO CONGRESS.—Shortly after the 15 16 pilot program terminates under paragraph (3), the 17 Commissioner shall submit a report to the Com-18 mittee on Homeland Security and Governmental Af-19 fairs of the Senate, the Committee on the Judiciary 20 of the Senate, the Committee on Homeland Security 21 of the House of Representatives, and the Committee 22 on the Judiciary of the House of Representatives 23 that details—

24 (A) the total amount paid to covered CBP25 employees under the pilot program; and

(B) the covered areas in which the pilot
 program was implemented.

3 (e) SALARIES.—

4 (1) IN GENERAL.—Section 101(b) of the En5 hanced Border Security and Visa Entry Reform Act
6 of 2002 (8 U.S.C. 1711(b)) is amended to read as
7 follows:

8 "(b) AUTHORIZATION OF APPROPRIATIONS FOR CBP 9 EMPLOYEES.—There are authorized to be appropriated to 10 U.S. Customs and Border Protection such sums as may 11 be necessary to increase, effective January 1, 2018, the 12 annual rate of basic pay for U.S. Customs and Border 13 Protection employees who have completed at least one year 14 of service—

"(1) to the annual rate of basic pay payable for
positions at GS-12, step 1 of the General Schedule
under subchapter III of chapter 53 of title 5, United
States Code, for officers and agents who are receiving the annual rate of basic pay payable for a position at GS-5, GS-6, GS-7, GS-8, or GS-9 of the
General Schedule;

"(2) to the annual rate of basic pay payable for
positions at GS-12, step 10 of the General Schedule
under such subchapter for supervisory CBP officers
and supervisory agents who are receiving the annual

rate of pay payable for a position at GS-10 of the
 General Schedule;

"(3) to the annual rate of basic pay payable for
positions at GS-14, step 1 of the General Schedule
under such subchapter for supervisory CBP officers
and supervisory agents who are receiving the annual
rate of pay payable for a position at GS-11 of the
General Schedule;

9 "(4) to the annual rate of basic pay payable for 10 positions at GS-12, step 10 of the General Schedule 11 under such subchapter for supervisory CBP officers 12 and supervisory Border Patrol agents who are re-13 ceiving the annual rate of pay payable for a position 14 at GS-12 or GS-13 of the General Schedule; and

"(5) to the annual rate of basic pay payable for
positions at GS-8, GS-9, or GS-10 of the General
Schedule for assistants who are receiving an annual
rate of pay payable for positions at GS-5, GS-6, or
GS-7 of the General Schedule, respectively.".

(2) HARDSHIP DUTY PAY.—In addition to compensation to which Border Patrol agents are otherwise entitled, Border Patrol agents who are assigned to rural areas shall be entitled to receive hardship duty pay, in lieu of a retention incentive under subsection (b), in an amount determined by the Com-

missioner, which may not exceed the rate of special
 pay to which members of a uniformed service are en titled under section 310 of title 37, United States
 Code.

5 (3) OVERTIME LIMITATION.—Section 5(c)(1) of
6 the Act of February 13, 1911 (19 U.S.C. 267(c)(1))
7 is amended by striking "\$25,000" and inserting
8 "\$45,000".

## 9 SEC. 133. ANTI-BORDER CORRUPTION REAUTHORIZATION 10 ACT.

(a) SHORT TITLE.—This section may be cited as the
"Anti-Border Corruption Reauthorization Act of 2017".
(b) HIRING FLEXIBILITY.—Section 3 of the AntiBorder Corruption Act of 2010 (6 U.S.C. 221) is amended
by striking subsection (b) and inserting the following new
subsections:

17 "(b) WAIVER AUTHORITY.—The Commissioner of
18 U.S. Customs and Border Protection may waive the appli19 cation of subsection (a)(1)—

20 "(1) to a current, full-time law enforcement of21 ficer employed by a State or local law enforcement
22 agency who—

23 "(A) has continuously served as a law en24 forcement officer for not fewer than three
25 years;

1	"(B) is authorized by law to engage in or
2	supervise the prevention, detection, investiga-
3	tion, or prosecution of, or the incarceration of
4	any person for, any violation of law, and has
5	statutory powers for arrest or apprehension;
6	"(C) is not currently under investigation,
7	has not been found to have engaged in criminal
8	activity or serious misconduct, has not resigned
9	from a law enforcement officer position under
10	investigation or in lieu of termination, and has
11	not been dismissed from a law enforcement offi-
12	cer position; and
13	"(D) has, within the past ten years, suc-
14	cessfully completed a polygraph examination as
15	a condition of employment with such officer's
16	current law enforcement agency;
17	"(2) to a current, full-time Federal law enforce-
18	ment officer who—
19	"(A) has continuously served as a law en-
20	forcement officer for not fewer than three
21	years;
22	"(B) is authorized to make arrests, con-
23	duct investigations, conduct searches, make sei-
24	zures, carry firearms, and serve orders, war-
25	rants, and other processes;

1	"(C) is not currently under investigation,
2	has not been found to have engaged in criminal
3	activity or serious misconduct, has not resigned
4	from a law enforcement officer position under
5	investigation or in lieu of termination, and has
6	not been dismissed from a law enforcement offi-
7	cer position; and
8	"(D) holds a current Tier 4 background
9	investigation or current Tier 5 background in-
10	vestigation; and
11	"(3) to a member of the Armed Forces (or a re-
12	serve component thereof) or a veteran, if such indi-
13	vidual—
14	"(A) has served in the Armed Forces for
15	not fewer than three years;
16	"(B) holds, or has held within the past five
17	years, a Secret, Top Secret, or Top Secret/Sen-
18	sitive Compartmented Information clearance;
19	"(C) holds, or has undergone within the
20	past five years, a current Tier 4 background in-
21	vestigation or current Tier 5 background inves-
22	tigation;
23	"(D) received, or is eligible to receive, an
24	honorable discharge from service in the Armed
25	Forces and has not engaged in criminal activity

or committed a serious military or civil offense
 under the Uniform Code of Military Justice;
 and

4 "(E) was not granted any waivers to ob5 tain the clearance referred to subparagraph
6 (B).

7 "(c) TERMINATION OF WAIVER AUTHORITY.—The 8 authority to issue a waiver under subsection (b) shall ter-9 minate on the date that is four years after the date of 10 the enactment of the Border Security for America Act of 11 2017.".

12 (c) SUPPLEMENTAL COMMISSIONER AUTHORITY AND13 DEFINITIONS.—

14 (1) SUPPLEMENTAL COMMISSIONER AUTHOR15 ITY.—Section 4 of the Anti-Border Corruption Act
16 of 2010 is amended to read as follows:

#### 17 "SEC. 4. SUPPLEMENTAL COMMISSIONER AUTHORITY.

"(a) NON-EXEMPTION.—An individual who receives a
waiver under section 3(b) is not exempt from other hiring
requirements relating to suitability for employment and
eligibility to hold a national security designated position,
as determined by the Commissioner of U.S. Customs and
Border Protection.

24 "(b) BACKGROUND INVESTIGATIONS.—Any indi-25 vidual who receives a waiver under section 3(b) who holds

a current Tier 4 background investigation shall be subject
 to a Tier 5 background investigation.

- 3 "(c) Administration of Polygraph Examina-4 TION.—The Commissioner of U.S. Customs and Border Protection is authorized to administer a polygraph exam-5 ination to an applicant or employee who is eligible for or 6 7 receives a waiver under section 3(b) if information is dis-8 covered before the completion of a background investiga-9 tion that results in a determination that a polygraph examination is necessary to make a final determination re-10 11 garding suitability for employment or continued employ-12 ment, as the case may be.".
- (2) REPORT.—The Anti-Border Corruption Act
  of 2010, as amended by paragraph (1), is further
  amended by adding at the end the following new section:

#### 17 "SEC. 5. REPORTING.

18 "(a) ANNUAL REPORT.—Not later than one year 19 after the date of the enactment of this section and annu-20 ally thereafter while the waiver authority under section 21 3(b) is in effect, the Commissioner of U.S. Customs and 22 Border Protection shall submit to Congress a report that 23 includes, with respect to each such reporting period—

24 "(1) the number of waivers requested, granted,
25 and denied under section 3(b);

1	"(2) the reasons for any denials of such waiver;
2	"(3) the percentage of applicants who were
3	hired after receiving a waiver;
4	"(4) the number of instances that a polygraph
5	was administered to an applicant who initially re-
6	ceived a waiver and the results of such polygraph;
7	((5) an assessment of the current impact of the
8	polygraph waiver program on filling law enforcement
9	positions at U.S. Customs and Border Protection;
10	and
11	"(6) additional authorities needed by U.S. Cus-
12	toms and Border Protection to better utilize the
13	polygraph waiver program for its intended goals.
14	"(b) Additional Information.—The first report
15	submitted under subsection (a) shall include—
16	((1) an analysis of other methods of employ-
17	ment suitability tests that detect deception and could
18	be used in conjunction with traditional background
19	investigations to evaluate potential employees for
20	suitability; and
21	((2) a recommendation regarding whether a
22	test referred to in paragraph $(1)$ should be adopted
23	by U.S. Customs and Border Protection when the
24	polygraph examination requirement is waived pursu-
25	ant to section 3(b).".

1	(3) DEFINITIONS.—The Anti-Border Corrup-
2	tion Act of 2010, as amended by paragraphs (1) and
3	(2), is further amended by adding at the end the fol-
4	lowing new section:
5	<b>"SEC. 6. DEFINITIONS.</b>
6	"In this Act:
7	"(1) Federal law enforcement officer.—
8	The term 'Federal law enforcement officer' means a
9	'law enforcement officer' defined in section 8331(20)
10	or 8401(17) of title 5, United States Code.
11	"(2) Serious military or civil offense.—
12	The term 'serious military or civil offense' means an
13	offense for which—
14	"(A) a member of the Armed Forces may
15	be discharged or separated from service in the
16	Armed Forces; and
17	"(B) a punitive discharge is, or would be,
18	authorized for the same or a closely related of-
19	fense under the Manual for Court-Martial, as
20	pursuant to Army Regulation 635-200 chapter
21	14–12.
22	"(3) TIER 4; TIER 5.—The terms 'Tier 4' and
23	'Tier 5' with respect to background investigations
24	have the meaning given such terms under the $2012$
25	Federal Investigative Standards

"(4) VETERAN.—The term 'veteran' has the
 meaning given such term in section 101(2) of title
 38, United States Code.".

4 (d) POLYGRAPH EXAMINERS.—Not later than Sep5 tember 30, 2021, the Secretary shall increase to not fewer
6 than 150 the number of trained full-time equivalent poly7 graph examiners for administering polygraphs under the
8 Anti-Border Corruption Act of 2010.

#### 9 Subtitle C—Grants

#### 10 SEC. 141. OPERATION STONEGARDEN.

(a) IN GENERAL.—Subtitle A of title XX of the
Homeland Security Act of 2002 (6 U.S.C. 601 et seq.)
is amended by adding at the end the following new section: **"SEC. 2009. OPERATION STONEGARDEN.**

15 "(a) ESTABLISHMENT.—There is established in the 16 Department a program to be known as 'Operation 17 Stonegarden', under which the Secretary, acting through 18 the Administrator, shall make grants to eligible law en-19 forcement agencies, through the State administrative 20 agency, to enhance border security in accordance with this 21 section.

22 "(b) ELIGIBLE RECIPIENTS.—To be eligible to re23 ceive a grant under this section, a law enforcement agen24 cy—

25 "(1) shall be located in—

1	"(A) a State bordering Canada or Mexico;
2	or
3	"(B) a State or territory with a maritime
4	border; and
5	"(2) shall be involved in an active, ongoing,
6	U.S. Customs and Border Protection operation co-
7	ordinated through a sector office.
, 8	"(c) PERMITTED USES.—The recipient of a grant
9	under this section may use such grant for—
10	
	"(1) equipment, including maintenance and
11	sustainment costs;
12	"(2) personnel, including overtime and backfill,
13	in support of enhanced border law enforcement ac-
14	tivities;
15	"(3) any activity permitted for Operation
16	Stonegarden under the Department of Homeland
17	Security's Fiscal Year 2017 Homeland Security
18	Grant Program Notice of Funding Opportunity; and
19	"(4) any other appropriate activity, as deter-
20	mined by the Administrator, in consultation with the
21	Commissioner of U.S. Customs and Border Protec-
22	tion.
23	"(d) PERIOD OF PERFORMANCE.—The Secretary

"(e) REPORT.—For each of the fiscal years 2018
 through 2022, the Administrator shall submit to the Com mittee on Homeland Security and Governmental Affairs
 of the Senate and the Committee on Homeland Security
 of the House of Representatives a report that contains in formation on the expenditure of grants made under this
 section by each grant recipient.

8 "(f) AUTHORIZATION OF APPROPRIATIONS.—There 9 is authorized to be appropriated \$110,000,000 for each 10 of the fiscal years 2018 through 2022 for grants under 11 this section.".

(b) CONFORMING AMENDMENT.—Subsection (a) of
section 2002 of the Homeland Security Act of 2002 (6
U.S.C. 603) is amended to read as follows:

15 "(a) GRANTS AUTHORIZED.—The Secretary, through
16 the Administrator, may award grants under sections 2003,
17 2004, and 2009 to State, local, and tribal governments,
18 as appropriate.".

(c) CLERICAL AMENDMENT.—The table of contents
in section 1(b) of the Homeland Security Act of 2002 is
amended by inserting after the item relating to section
2008 the following:

"Sec. 2009. Operation Stonegarden.".

## 1Subtitle D—Authorization of2Appropriations

3 SEC. 151. AUTHORIZATION OF APPROPRIATIONS.

4 (a) IN GENERAL.—In addition to amounts otherwise 5 authorized to be appropriated, there are authorized to be 6 appropriated for each of the fiscal years 2018 through 7 2021, \$2,500,000,000 to implement this title and the 8 amendments made by this title, of which—

9 (1) \$10,000,000 shall be used by the Depart-10 ment of Homeland Security to implement Vehicle 11 and Dismount Exploitation Radars (VADER) in 12 border security operations; and

(2) \$200,000,000 shall be used by the Department of State to implement section 111.

15 (b) HIGH INTENSITY DRUG TRAFFICKING AREA **PROGRAM.**—Section 707(p)(5) of the Office of National 16 Drug Control Policy Reauthorization Act of 1998 (21 17 U.S.C. 1706(p)(5) is amended by striking "to the Office 18 of National Drug Control Policy" and all that follows and 19 inserting "\$280,000,000 to the Office of National Drug 2021Control Policy for each of fiscal years 2018 through 2021 to carry out this section.". 22

# TITLE II—EMERGENCY PORT OF ENTRY PERSONNEL AND IN FRASTRUCTURE FUNDING

#### 4 SEC. 201. PORTS OF ENTRY INFRASTRUCTURE.

5 (a) Additional Ports of Entry.—

6 (1) AUTHORITY.—The Secretary may construct
7 new ports of entry along the northern border and
8 southern border and determine the location of any
9 such new ports of entry.

10 (2) CONSULTATION.—

REQUIREMENT TO CONSULT.—The 11  $(\mathbf{A})$ 12 Secretary shall consult with the Secretary of 13 the Interior, the Secretary of Agriculture, the 14 Administrator of General Services, and appro-15 priate representatives of State and local govern-16 ments, and Indian tribes, and property owners 17 in the United States prior to selecting a loca-18 tion for any new port constructed pursuant to 19 paragraph (1).

20 (B) CONSIDERATIONS.—The purpose of
21 the consultations required by subparagraph (A)
22 shall be to minimize any negative impacts of
23 such a new port on the environment, culture,
24 commerce, and quality of life of the commu25 nities and residents located near such new port.

(b) EXPANSION AND MODERNIZATION OF HIGH-VOL UME SOUTHERN BORDER PORTS OF ENTRY.—Not later
 than September 30, 2021, the Secretary shall expand the
 primary and secondary inspection lanes for vehicle, cargo,
 and pedestrian inbound and outbound inspection lanes at
 the top ten high-volume ports of entry on the southern
 border, as determined by the Secretary.

8 (c) PORT OF ENTRY PRIORITIZATION.—Prior to con-9 structing any new ports of entry pursuant to subsection 10 (a), the Secretary shall complete the expansion and mod-11 ernization of ports of entry pursuant to subsection (b) to 12 the extent practicable.

#### 13 SEC. 202. SECURE COMMUNICATIONS.

(a) IN GENERAL.—The Secretary shall ensure that
each U.S. Customs and Border Protection and U.S. Immigration and Customs Enforcement officer or agent, if appropriate, is equipped with a secure two-way communication device, supported by system interoperability and LTE
network capability, that allows each such officer to communicate—

- (1) between ports of entry and inspection sta-tions; and
- 23 (2) with other Federal, State, tribal, and local24 law enforcement entities.

1 (b) LAND BORDER AGENTS AND OFFICERS.—The 2 Secretary shall ensure that each U.S. Customs and Border 3 Protection agent or officer assigned or required to patrol 4 on foot, by horseback, or with a canine unit, in remote 5 mission critical locations, including the Rio Grand Valley and Big Bend, and at border checkpoints, has a multi-6 7 band, encrypted portable radio with military-grade high 8 frequency capability to allow for beyond line-of-sight communications. 9

#### 10 SEC. 203. BORDER SECURITY DEPLOYMENT PROGRAM.

(a) EXPANSION.—Not later than September 30,
2021, the Secretary shall fully implement the Border Security Deployment Program of the U.S. Customs and Border Protection and expand the integrated surveillance and
intrusion detection system at land ports of entry along the
southern border and the northern border.

(b) AUTHORIZATION OF APPROPRIATIONS.—In addi18 tion to amounts otherwise authorized to be appropriated
19 for such purpose, there is authorized to be appropriated
20 \$33,000,000 for fiscal year 2018 to carry out subsection
21 (a).

### 22 SEC. 204. PILOT AND UPGRADE OF LICENSE PLATE READ23 ERS AT PORTS OF ENTRY.

(a) UPGRADE.—Not later than one year after thedate of the enactment of this Act, the Commissioner of

U.S. Customs and Border Protection shall upgrade all ex isting license plate readers on the northern and southern
 borders on incoming and outgoing vehicle lanes.

4 (b) PILOT PROGRAM.—Not later than 90 days after the date of the enactment of this Act, the Commissioner 5 of U.S. Customs and Border Protection shall conduct a 6 7 one-month pilot program on the southern border using li-8 cense plate readers for one to two cargo lanes at the top 9 three high-volume land ports of entry or checkpoints to 10 determine their effectiveness in reducing cross-border wait times for commercial traffic and tractor-trailers. 11

12 (c) REPORT.—Not later than 180 days after the date 13 of the enactment of this Act, the Secretary shall report to the Committee on Homeland Security and Govern-14 15 mental Affairs of the Senate, the Committee on the Judiciary of the Senate, the Committee on Homeland Security 16 of the House of Representatives, and Committee on the 17 18 Judiciary of the House of Representatives the results of the pilot program under subsection (b) and make rec-19 ommendations for implementing use of such technology on 20 21 the southern border.

(d) AUTHORIZATION OF APPROPRIATIONS.—In addition to amounts otherwise authorized to be appropriated
for such purpose, there is authorized to be appropriated

1 \$125,000,000 for fiscal year 2018 to carry out subsection2 (a).

#### 3 SEC. 205. BIOMETRIC EXIT DATA SYSTEM.

4 (a) IN GENERAL.—Subtitle B of title IV of the
5 Homeland Security Act of 2002 (6 U.S.C. 211 et seq.)
6 is amended by inserting after section 417 the following
7 new section:

#### 8 "SEC. 418. BIOMETRIC ENTRY-EXIT.

9 "(a) ESTABLISHMENT.—The Secretary shall—

10 "(1) not later than 180 days after the date of 11 the enactment of this section, submit to the Com-12 mittee on Homeland Security and Governmental Af-13 fairs and the Committee on the Judiciary of the 14 Senate and the Committee on Homeland Security 15 and the Committee on the Judiciary of the House of 16 Representatives an implementation plan to establish 17 a biometric exit data system to complete the inte-18 grated biometric entry and exit data system required 19 under section 7208 of the Intelligence Reform and 20 Terrorism Prevention Act of 2004 (8 U.S.C. 1365b), 21 including-

"(A) an integrated master schedule and
cost estimate, including requirements and design, development, operational, and maintenance costs of such a system, that takes into

1 account prior reports on such matters issued by 2 the Government Accountability Office and the 3 Department; 4 "(B) cost-effective staffing and personnel 5 requirements of such a system that leverages 6 existing resources of the Department that takes 7 into account prior reports on such matters 8 issued by the Government Accountability Office 9 and the Department; 10 "(C) a consideration of training programs 11 necessary to establish such a system that takes 12 into account prior reports on such matters 13 issued by the Government Accountability Office 14 and the Department; 15 "(D) a consideration of how such a system will affect wait times that takes into account 16 17 prior reports on such matter issued by the Gov-18 ernment Accountability Office and the Depart-19 ment; 20 "(E) information received after consulta-

tion with private sector stakeholders, including the—

- 23 "(i) trucking industry;
- 24 "(ii) airport industry;
- 25 "(iii) airline industry;

21

1	"(iv) seaport industry;
2	"(v) travel industry; and
3	"(vi) biometric technology industry;
4	"(F) a consideration of how trusted trav-
5	eler programs in existence as of the date of the
6	enactment of this Act may be impacted by, or
7	incorporated into, such a system;
8	"(G) defined metrics of success and mile-
9	stones;
10	"(H) identified risks and mitigation strate-
11	gies to address such risks; and
12	"(I) a consideration of how other countries
13	have implemented a biometric exit data system;
14	and
15	((2)) not later than two years after the date of
16	the enactment of this section, establish a biometric
17	exit data system at the—
18	"(A) 15 United States airports that sup-
19	port the highest volume of international air
20	travel, as determined by available Federal flight
21	data;
22	"(B) 15 United States seaports that sup-
23	port the highest volume of international sea
24	travel, as determined by available Federal travel
25	data; and

"(C) 15 United States land ports of entry
 that support the highest volume of vehicle, pe destrian, and cargo crossings, as determined by
 available Federal border crossing data.

5 "(b) Implementation.—

6 "(1) PILOT PROGRAM AT LAND PORTS OF 7 ENTRY FOR NON-PEDESTRIAN OUTBOUND TRAF-8 FIC.—Not later than 18 months after the date of the 9 enactment of this section, the Secretary, in collabo-10 ration with industry stakeholders, shall establish a 11 six-month pilot program to test the biometric exit 12 data system referred to in subsection (a)(2) on non-13 pedestrian outbound traffic at not fewer than three 14 land ports of entry with significant cross-border traf-15 fic, including at not fewer than two land ports of 16 entry on the southern land border and at least one 17 land port of entry on the northern land border. Such 18 pilot program may include a consideration of more 19 than one biometric mode, and shall be implemented 20 to determine the following:

21 "(A) How a nationwide implementation of
22 such biometric exit data system at land ports of
23 entry shall be carried out.

24 "(B) The infrastructure required to carry25 out subparagraph (A).

1	"(C) The effects of such pilot program on
2	legitimate travel and trade.
3	"(D) The effects of such pilot program on
4	wait times, including processing times, for such
5	non-pedestrian traffic.
6	((E) Its effectiveness in combating ter-
7	rorism.
8	"(2) At land ports of entry for non-pe-
9	DESTRIAN OUTBOUND TRAFFIC.—
10	"(A) IN GENERAL.—Not later than five
11	years after the date of the enactment of this
12	section, the Secretary shall expand the biomet-
13	ric exit data system referred to in subsection
14	(a)(2) to all land ports of entry, and such sys-
15	tem shall apply only in the case of non-pedes-
16	trian outbound traffic.
17	"(B) EXTENSION.—The Secretary may ex-
18	tend for a single two-year period the date speci-
19	fied in subparagraph (A) if the Secretary cer-
20	tifies to the Committee on Homeland Security
21	and Governmental Affairs and the Committee
22	on the Judiciary of the Senate and the Com-
23	mittee on Homeland Security and the Com-
24	mittee on the Judiciary of the House of Rep-
25	resentatives that the 15 land ports of entry that

support the highest volume of passenger vehi-1 2 cles, as determined by available Federal data, 3 do not have the physical infrastructure or char-4 acteristics to install the systems necessary to 5 implement a biometric exit data system. 6 "(3) At air and sea ports of entry.—Not 7 later than five years after the date of the enactment 8 of this section, the Secretary shall expand the bio-9 metric exit data system referred to in subsection 10 (a)(2) to all air and sea ports of entry. 11 "(4) AT LAND PORTS OF ENTRY FOR PEDES-12 TRIANS.—Not later than five years after the date of 13 the enactment of this section, the Secretary shall ex-14 pand the biometric exit data system referred to in 15 subsection (a)(2) to all land ports of entry, and such 16 system shall apply only in the case of pedestrians. 17 "(c) EFFECTS ON AIR, SEA, AND LAND TRANSPOR-TATION.—The Secretary, in consultation with appropriate 18 private sector stakeholders, shall ensure that the collection 19 20 of biometric data under this section causes the least pos-21 sible disruption to the movement of people or cargo in air, 22 sea, or land transportation, while fulfilling the goals of im-23 proving counterterrorism efforts..

24 "(d) TERMINATION OF PROCEEDING.—Notwith-25 standing any other provision of law, the Secretary shall,

on the date of the enactment of this section, terminate
 the proceeding entitled 'Collection of Alien Biometric Data
 Upon Exit From the United States at Air and Sea Ports
 of Departure; United States Visitor and Immigrant Status
 Indicator Technology Program ("US-VISIT")', issued on
 April 24, 2008 (73 Fed. Reg. 22065).

7 "(e) DATA-MATCHING.—The biometric exit data sys8 tem established under this section shall—

9 "(1) match biometric information for an alien
10 who is departing the United States against the bio11 metric information obtained from the alien upon
12 entry to the United States;

"(2) leverage the infrastructure and databases
of the current biometric entry and exit system established pursuant to section 7208 of the Intelligence
Reform and Terrorism Prevention Act of 2004 (8
U.S.C. 1365b) for the purpose described in paragraph (1); and

"(3) be interoperable with, and allow matching
against, other Federal databases that store biometrics of known or suspected terrorists.

22 "(f) Scope.—

23 "(1) IN GENERAL.—The biometric exit data
24 system established under this section shall include a
25 requirement for the collection of biometric exit data

at the time of departure for all categories of individ uals who are required by the Secretary to provide bi ometric entry data.

4 "(2) EXCEPTION FOR CERTAIN OTHER INDIVID5 UALS.—This section shall not apply in the case of an
6 individual who exits and then enters the United
7 States on a passenger vessel (as such term is defined
8 in section 2101 of title 46, United States Code) the
9 itinerary of which originates and terminates in the
10 United States.

11 "(3) EXCEPTION FOR LAND PORTS OF
12 ENTRY.—This section shall not apply in the case of
13 an United States or Canadian citizen who exits the
14 United States through a land port of entry.

15 "(g) COLLECTION OF DATA.—The Secretary may not 16 require any non-Federal person to collect biometric data 17 pursuant to the biometric exit data system established 18 under this section, except through a contractual agree-19 ment.

"(h) MULTI-MODAL COLLECTION.—In carrying out
subsections (a)(1) and (b), the Secretary shall make every
effort to collect biometric data using multiple modes of
biometrics.

24 "(i) FACILITIES.—All non-federally owned facilities
25 at which the biometric exit data system established under

this section is implemented shall provide, maintain, and
 equip space for Federal use that is adequate to support
 biometric data collection and other inspection-related ac tivity. Such space shall be provided, maintained, and
 equipped at no cost to the Government.

6 "(j) NORTHERN LAND BORDER.—In the case of the 7 northern land border, the requirements under subsections 8 (a)(2)(C), (b)(2)(A), and (b)(4) may be achieved through 9 the sharing of biometric data provided to U.S. Customs 10 and Border Protection by the Canadian Border Services 11 Agency pursuant to the 2011 Beyond the Border agree-12 ment.

13 "(k) CONGRESSIONAL REVIEW.—Not later than 90 days after the date of the enactment of this section, the 14 15 Secretary shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate, the Com-16 mittee on the Judiciary of the Senate, the Committee on 17 Homeland Security of the House of Representatives, and 18 Committee on the Judiciary of the House of Representa-19 20 tives reports and recommendations regarding the Science 21 and Technology Directorate's Air Entry and Exit Re-En-22 gineering Program of the Department and the U.S. Cus-23 toms and Border Protection entry and exit mobility pro-24 gram demonstrations.".

1SEC. 206. SENSE OF CONGRESS ON COOPERATION BE-2TWEEN AGENCIES.

3 (a) FINDING.—Congress finds that personnel con4 straints exist at land ports of entry with regard to sanitary
5 and phytosanitary inspections for exported goods.

6 (b) SENSE OF CONGRESS.—It is the sense of Con7 gress that, in the best interest of cross-border trade and
8 the agricultural community—

9 (1) any lack of certified personnel for inspection 10 purposes at ports of entry should be addressed by 11 seeking cooperation between agencies and depart-12 ments of the United States, whether in the form of 13 a memorandum of understanding or through a cer-14 tification process, whereby additional existing agents 15 are authorized for additional hours to facilitate the 16 crossing and trade of perishable goods in a manner 17 consistent with rules of the Department of Agri-18 culture: and

(2) cross designation should be available for
personnel who will assist more than one agency or
department at land ports of entry to facilitate increased trade and commerce.

#### 23 SEC. 207. AUTHORIZATION OF APPROPRIATIONS.

In addition to any amounts otherwise authorized to
be appropriated for such purpose, there is authorized to
be appropriated \$1,000,000,000 for each of fiscal years

2018 through 2021 to carry out this title, of which 1 \$2,000,000 shall be used by the Secretary for hiring addi-2 tional Uniform Management Center support personnel, 3 purchasing uniforms for CBP officers and agents, acquir-4 5 ing additional motor vehicles to support vehicle mounted surveillance systems, hiring additional motor vehicle pro-6 7 gram support personnel, and for contract support for customer service, vendor management, and operations man-8 agement. 9