#### ORAL ARGUMENT NOT YET SCHEDULED

# IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

MURRAY ENERGY CORPORATION, et al.,

Petitioners,

v.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY and CATHERINE R. McCABE, Acting Administrator, U.S. Environmental Protection Agency,<sup>1</sup>

Respondents.

Case No. 16-1127 (and consolidated cases)

Filed: 01/31/2017

## JOINT MOTION BY PETITIONERS TO EXTEND THE BRIEFING SCHEDULE

Petitioners in these consolidated cases respectfully submit this motion to extend the briefing deadlines for the intervenor-respondent briefs, Petitioners' reply briefs, deferred appendix, and final briefs. Petitioners request an extension of 45 days for each of these deadlines. There is good cause for this short extension because it will allow the new administration to evaluate the possibility of resolving some or all of the issues that the Petitioners have raised in this case. The requested extension would not prejudice any party or the Court. Indeed, this Court recently granted a motion to extend the briefing deadlines for another case under substantially similar factual and

\_

<sup>&</sup>lt;sup>1</sup> Pursuant to Fed. R. App. P. 43(c)(2), Acting Administrator Catherine McCabe has been automatically substituted for Gina McCarthy as a party in this case.

procedural circumstances. See Sierra Club v. EPA, No. 15-1487, ECF No. 1653001 (D.C. Cir. Dec. 27, 2016).

Petitioners have conferred with the other parties in these consolidated cases regarding this motion. Respondents, the U.S. Environmental Protection Agency ("EPA") and Acting Administrator Catherine McCabe, state that they take no position on this motion. The Respondent-Intervenors state that they oppose this motion.

#### I. BACKGROUND

The petitions for review in these consolidated cases challenge EPA's final rule titled "Supplemental Finding That It Is Appropriate and Necessary To Regulate Hazardous Air Pollutants From Coal- and Oil-Fired Electric Utility Steam Generating Units," published at 81 Fed. Reg. 24,420 (Apr. 25, 2016) (the "Supplemental Finding").

The Supplemental Finding represents EPA's determination that it is "appropriate and necessary" to regulate emissions of hazardous air pollutants from coal- and oil-fired power plants under section 112 of the Clean Air Act ("CAA"), even after taking into account the cost of such regulation. CAA §112(n)(1)(A). This "appropriate and necessary" determination is a statutory prerequisite for EPA's 2012 rule establishing standards for these emissions, commonly known as the Mercury and Air Toxics Standards or "MATS" Rule. 77 Fed. Reg. 9304 (Feb. 16, 2012). EPA issued the Supplemental Finding in response to the U.S. Supreme Court's decision in

Michigan v. EPA, 135 S.Ct. 2699 (2015), rejecting EPA's previous "appropriate and necessary" finding from the 2012 MATS Rule.

Petitioners challenged the Supplemental Finding within the statutory time period, and all petitions for review were consolidated by June 30, 2016. Petitioners also provided notice to the Court of a related case involving EPA's denial of petitions for reconsideration of the MATS Rule, in which some petitioners had filed a motion to consolidate that case with the present challenges. See ARIPPA v. EPA, No. 15-1180, ECF No. 1618799 (D.C. Cir. June 10, 2016) ("MATS Reconsideration Case"). On August 29, 2016, the Court denied the motion to consolidate the MATS Reconsideration Case with this case, but set both cases for argument on the same day and before the same panel.<sup>2</sup> ECF No. 1632520.

The parties filed separate briefing proposals on September 30, 2016. On October 14, 2016, the Court issued the briefing format and schedule that currently governs this case. ECF No. 1641051. According to this schedule, Petitioners' opening brief was due on November 18, 2016, and Respondents' brief in response was due on January 19, 2017. Petitioners and Respondents have timely filed their opening and response briefs, respectively.

#### BRIEFING EXTENSION REQUEST AND JOINT STATEMENT II.

Petitioners request an extension of the briefing schedule as follows:

<sup>&</sup>lt;sup>2</sup> Petitioners ARIPPA and the Utility Air Regulatory Group ("UARG") are also petitioners in ARIPPA v. EPA. They represent that they will file a motion in that case seeking a similar 45-day extension of the remaining briefing deadlines.

| Filing                      | Current Due Date  | Proposed Due Date |
|-----------------------------|-------------------|-------------------|
| Brief(s) of Respondent-     | February 10, 2017 | March 27, 2017    |
| Intervenors                 |                   |                   |
| Reply Brief(s) of State and | February 24, 2017 | April 10, 2017    |
| Industry Petitioners        | ·                 |                   |
| Deferred Appendix           | March 10, 2017    | April 24, 2017    |
| Final Briefs                | March 24, 2017    | May 8, 2017       |

This Court has authority to grant this extension. This motion is timely because it is being filed more than seven days before the relevant due dates. D.C. Cir. R. 28(e)(2). And as explained below, there is good cause to extend these deadlines. Fed. R. App. P. 26(b) (allowing extension of deadlines in court orders for "good cause"). Further, a short extension of the briefing schedule would be justified based on the "power inherent in every court to control the disposition of the causes on its docket with economy of time and effort for itself, for counsel, and for litigants." *Landis v. North Am. Co.*, 299 U.S. 248, 254 (1936); *see also Dietz v. Bouldin*, 136 S.Ct. 1885, 1888-89 (2016) (referencing district court's "inherent power to modify or rescind its orders before final judgment . . . or to manage its docket and courtroom with a view toward the efficient and expedient resolution of cases").

The facts in this case provide good cause for the requested extension. A new executive administration took office on January 20, 2017. This change may alter how this case proceeds because the new administration may be open to resolving some or all of the issues that Petitioners raised in their opening brief. A short extension would allow the new administration to evaluate whether alternative resolution of any of these

issues, such as settlement of the case involving further rulemaking proceedings, would be possible. Any such resolution would moot those issues in this litigation, making further briefing and argument on them unnecessary. As such, a short extension would promote judicial efficiency and conserve the parties' resources by focusing the Court's and the parties' time and attention only on those precise issues requiring judicial resolution. It would also prevent this Court from issuing rulings that could effectively be rendered advisory by subsequent executive action.

A short extension would not prejudice any of the parties or inconvenience this Court. Changing the remaining deadlines by 45 days would not substantially alter the progress of this case. Oral argument has not yet been scheduled. While the Court has ordered that this case be heard on the same day and by the same panel as ARIPPA v. EPA, Petitioners ARIPPA and UARG represent that they will file a motion in that case requesting the same 45-day extension. Further, neither the Supplemental Finding nor the MATS Rule which it was adopted to support has been stayed, and the MATS Rule's emission limitations are currently in effect for coal- and oil-fired power plants. See White Stallion Energy Center, LLC v. EPA, No. 12-1100, ECF No. 1588459 (D.C. Cir. Dec. 15, 2015) (remanding MATS Rule without vacatur). Therefore, extending these proceedings primarily disadvantages the Petitioners (who would have to wait longer for judicial resolution of any remaining issues) and not EPA or Respondent-Intervenors.

This Court has granted comparable or more extensive relief in cases presenting practically identical issues due to a change in administrations. For example, this Court recently granted a motion to extend the remaining briefing deadlines by approximately 45 days in a challenge to emission standards EPA promulgated under CAA §112 for two other source categories. *Sierra Club v. EPA*, No. 15-1487, ECF No. 1653001 (D.C. Cir. Dec. 27, 2016). That case presented a substantially similar procedural posture to this case: briefing had already commenced according to the Court's original scheduling order; the petitioners had filed their opening briefs; and oral argument had not been scheduled.<sup>3</sup> *Id.*, ECF No. 1652757 (D.C. Cir. Dec. 23, 2016); *see also Nat'l Waste & Recycling Ass'n v. EPA*, No. 16-1371, ECF No. 1658272 (D.C. Cir. Jan. 30, 2017) (granting motion to extend deadline for briefing proposals by 57 days in light of new administration).

The Court's decision to grant an extension under those circumstances is consistent with other cases in which this Court or the Supreme Court has held the case in abeyance pending an incoming administration's evaluation of the issues and potential changes in policy or strategy. *See U.S. House of Reps. v. Burwell*, No. 16-5202, ECF No. 1649251 (D.C. Cir. Dec. 5, 2016) (placing case in abeyance in light of presidential transition); *EPA v. New Jersey*, No. 08-512 (S. Ct. 2009) (granting EPA

\_

<sup>&</sup>lt;sup>3</sup> Although EPA in *Sierra Club* had not yet filed its brief as respondent at the time of the motion, the petitioners' proposed schedule did not alter the deadline for EPA's response brief. *Id.*, ECF No. 1652757 at 3. Accordingly, both this motion and the motion in *Sierra Club* would have the same effect on the interval between EPA's response brief and the remaining deadlines.

several extensions before the new administration ultimately dismissed appeal voluntarily); New Jersey v. EPA, No. 08-1065 (D.C. Cir. Aug. 5, 2009) (granting abeyance and continuing abeyance for seven years to allow new administration to review challenged regulations); California v. EPA, No. 08-1178 (D.C. Cir. Feb. 25, 2009) (granting multi-month stay of briefing to allow new administration to evaluate challenged regulations); Mississippi v. EPA, No. 08-1200 (D.C. Cir. Mar. 19, 2009) (clerk's order) (holding case in abeyance to allow new administration to review challenged rules). In light of this Court's past practice in the event of a change in presidential administrations, extending the remaining briefing deadlines by 45 days is reasonable and appropriate.

#### **CONCLUSION**

For the foregoing reasons, Petitioners respectfully request that the Court extend the requested deadlines.

January 31, 2017

## /s/ Makram B. Jaber

F. William Brownell
Makram B. Jaber
Andrew D. Knudsen
HUNTON & WILLIAMS LLP
2200 Pennsylvania Avenue, N.W.
Washington, D.C. 20037
Tel: (202) 955-1500
bbrownell@hunton.com
mjaber@hunton.com
aknudsen@hunton.com

Counsel for Utility Air Regulatory Group

## /s/ Geoffrey K. Barnes

Geoffrey K. Barnes
Wendlene M. Lavey
John D. Lazzaretti
Robert D. Cheren
SQUIRE PATTON BOGGS (US) LLP
4900 Key Tower
127 Public Square
Cleveland, Ohio 44114
Tel: (216) 479-8646
geoffrey.barnes@squirepb.com
wendy.lavey@squirepb.com

Counsel for Murray Energy Corporation

#### Respectfully submitted,

## /s/ Bart E. Cassidy

Bart E. Cassidy Katherine L. Vaccaro MANKO, GOLD, KATCHER & FOX, LLP 401 City Avenue, Suite 901 Bala Cynwyd, Pennsylvania 19004 Tel: (484) 430-5700

Counsel for ARIPPA

### /s/ Neil D. Gordon

Bill Schuette Attorney General Aaron D. Lindstrom Solicitor General Neil D. Gordon Assistant Attorney General Counsel of Record Brian J. Negele Assistant Attorney General ENRA Division 525 W. Ottawa Street P.O. Box 30755 Lansing, Michigan 48909 Tel: (517) 373-7540 Fax: (517) 373-1610 gordonn1@michigan.gov negeleb@michigan.gov

Counsel for the People of Michigan

## /s/ Robert D. Tambling

Luther Strange
Attorney General
Robert D. Tambling
State of Alabama
Office of the Attorney General
501 Washington Avenue
Montgomery, Alabama 36130
Tel: (334) 242-7445

Tel: (334) 242-7445 Fax: (334) 242-2433

Counsel for the State of Alabama

## /s/ Keith J. Miller

Mark Brnovich
Attorney General
State of Arizona
John Lopez
Solicitor General
James T. Skardon
Assistant Attorney General
Keith Miller
Assistant Attorney General
1275 West Washington
Phoenix, Arizona 85007
Tel: (602) 542-7664

Counsel for the State of Arizona

### /s/ Nicholas J. Bronni

Leslie Rutledge
Attorney General
State of Arkansas
Lee Rudofsky
Solicitor General
Nicholas J. Bronni
Deputy Solicitor General
Office of the Attorney General
323 Center Street, Suite 200
Little Rock, Arkansas 72201
Tel: (501) 682-8090

Filed: 01/31/2017

Counsel for the State of Arkansas

## /s/ Jeffrey A. Chanay

Derek Schmidt
Attorney General of Kansas
Jeffrey A. Chanay
Chief Deputy Attorney General
Office of the Attorney General
120 SW 10th Avenue, Third Floor
Topeka, Kansas 66612-1597
Tel: (785) 368-8435
jeff.chanay@ag.ks.gov

Counsel for the State of Kansas

## /s/ Joseph A. Newberg, II

Andy Beshear
Attorney General
Joseph A. Newberg, II
Assistant Attorney General
Office of the Attorney General
The Capital Building
700 Capital Avenue, Suite 118
Frankfort, Kentucky 40601
Tel: (502) 696-5300
joe.newberg@ky.gov

Counsel for the Commonwealth of Kentucky

#### /s/ Justin D. Lavene

Douglas J. Peterson
Attorney General
State of Nebraska
Dave Bydalek
Chief Deputy Attorney General
Justin D. Lavene
Assistant Attorney General
2115 State Capital
Lincoln, Nebraska 68509
Tel: (402) 471-2682
justin.lavene@nebraska.gov

Counsel for the State of Nebraska

## /s/ Margaret Olson

Wayne Stenehjem
Attorney General
Margaret I. Olson
Assistant Attorney General
Counsel of Record
Office of Attorney General
500 North 9th Street
Bismarck, North Dakota 58501
Tel: (701) 328-3640
Fax: (701) 328-4300
maiolson@nd.gov

Counsel for the State of North Dakota

#### /s/ Eric E. Murphy

Michael DeWine
Attorney General of Ohio
Eric E. Murphy
State Solicitor
Counsel of Record
30 E. Broad Street, 17th Floor
Columbus, Ohio 43215
Tel: (614) 466-8980
eric.murphy@ohioattorneygeneral.gov

Counsel for the State of Ohio

## /s/P. Clayton Eubanks

P. Clayton Eubanks
Deputy Solicitor General
313 N.E. 21st Street
Oklahoma City, Oklahoma 73105
Tel: (405) 522-8992
Fax: (405) 522-0085
clayton.eubanks@oag.ok.gov
fc.docket@oag.ok.gov

Counsel for the State of Oklahoma

## /s/ James Emory Smith, Jr.

Alan Wilson
Attorney General
James Emory Smith, Jr.
Deputy Solicitor General
Office of the Attorney General
Post Office Box 11549
Columbia, South Carolina 29211
Tel: (803) 734-3680
esmith@scag.gov

Counsel for the State of South Carolina

#### /s/ Mary E. Smith

Ken Paxton Attorney General of Texas Jeffrey C. Mateer First Assistant Attorney General Brantley Starr Deputy First Assistant Attorney General James E. Davis Deputy Attorney General for Civil Litigation Priscilla M. Hubenak Chief, Environmental Protection Division Mary E. Smith Assistant Attorney General Office of the Attorney General of Texas Environmental Protection Division P.O. Box 12548, MC-066 Austin, Texas 78711-2548 Tel: (512) 475-4041 Fax: (512) 320-0911 mary.smith@texasattorneygeneral.gov

Counsel for the State of Texas, Texas Commission on Environmental Quality, Public Utility Commission of Texas, and Railroad Commission of Texas

## /s/ Elbert Lin

Patrick Morrisey
Attorney General of West Virginia
Elbert Lin
Solicitor General
Counsel of Record
State Capital Building 1, Room 26-E
Charleston, West Virginia 25305
Tel: (304) 558-2021

Fax: (304) 558-0140 elbert.lin@wvago.gov

Counsel for the State of West Virginia

## /s/ Misha Tseytlin

Brad D. Schimel
Attorney General
Misha Tseytlin
Solicitor General
Counsel of Record
Wisconsin Department of Justice
17 W. Main Street
Madison, Wisconsin 53707
Tel: (608) 267-932

Counsel for the State of Wisconsin

## /s/ James Kaste

Peter K. Michael
Wyoming Attorney General
James Kaste
Deputy Attorney General
Elizabeth A. Morrisseau
Assistant Attorney General
Wyoming Attorney General's Office
2320 Capital Avenue
Cheyenne, Wyoming 82002
Tel: (307) 777-6946
Fax: (307) 777-3542
james.kaste@wyo.gov
elizabeth.morrisseau.gov

Page 12 of 16

Counsel for the State of Wyoming

## /s/ P. Stephen Gidiere III

P. Stephen Gidiere III C. Grady Moore, III Julia B. Barber BALCH & BINGHAM LLP 1901 6th Ave. N., Ste. 1500 Birmingham, Alabama 35203 Tel: (205) 251-8100 sgidiere@balch.com

Stephanie Z. Moore Vice President and General Counsel Luminant Generation Company LLC 1601 Bryan Street 22nd Floor Dallas, Texas 75201

Daniel J. Kelly Vice President and Associate General Counsel Energy Future Holdings Corp. 1601 Bryan Street 43rd Floor Dallas, Texas 75201

Counsel for Oak Grove Management Company LLC

### /s/ Angela J. Levin

Angela J. Levin Troutman Sanders LLP 580 California Street, Suite 1100 San Francisco, California 94104 Tel: (415) 477-5787 Fax: (415) 477-5710 angela.levin@troutmansanders.com

Margaret Claiborne Campbell Troutman Sanders LLP 600 Peachtree Street, NE Suite 5200 Atlanta, Georgia 30308-2216 Tel: (404) 885-3000 Fax: (404) 962-6521 margaret.campbell(a) troutmansanders.com

Counsel for Georgia Power Company and Southern Company Services, Inc.

## /s/ Stacey Turner

Stacey Turner Southern Company Services, Inc. 600 18th Street North BIN 14N-8195 Birmingham, Alabama 35203 Tel: (205) 257-2823

Counsel for Southern Company Services, Inc.

## /s/ C. Grady Moore, III

C. Grady Moore, III
BALCH & BINGHAM LLP
1901 Sixth Avenue North
Suite 1500
Birmingham, Alabama 35303-4642

Tel: (205) 226-8718 Fax: (205) 488-5704 gmoore@balch.com

Counsel for Alabama Power Company

## /s/ Terese T. Wyly

Terese T. Wyly BALCH & BINGHAM LLP 1310 Twenty Fifth Avenue Gulfport, Mississippi 39501-1931

Tel: (228) 214-0413 Fax: (888) 897-6221 twyly@balch.com

Counsel for Mississippi Power Company

## /s/ Jeffrey A. Stone

Jeffrey A. Stone BEGGS & LANE, RLLP 501 Commendencia Street Pensacola, Florida 32502 Tel: (850) 432-2451 JAS@beggslane.com

Filed: 01/31/2017

Robert A. Manning Joseph A. Brown HOPPING GREEN & SAMS, P.A. 119 S. Monroe Street, Suite 300 Tallahassee, Florida 32301

Tel: (850) 222-7500 Fax: (850) 224-8551 robertm@hgslaw.com josephb@hgslaw.com

Counsel for Gulf Power Company

## CERTIFICATE OF SERVICE

I hereby certify that the foregoing has been served electronically through the Court's CM/ECF system on all ECF registered counsel.

/s/ Makram B. Jaber

Makram B. Jaber

January 31, 2017

## **CERTIFICATE OF COMPLIANCE**

Pursuant to Rule 27(d)(1)(D) of the Federal Rules of Appellate Procedure and Circuit Rules 27(a)(1) and 27(a)(1)(2), I certify that the foregoing Motion to Extend Briefing Schedule Deadline contains 1,630 words, as counted by a word processing system that includes headings, footnotes, quotations, and citations in the count, and therefore is within the word limit of 5,200 words set by Rule 27(d)(2)(A) and the Court.

/s/ Makram B. Jaber

Makram B. Jaber

January 31, 2017